# VIRGINIA CRIMINAL SENTENCING COMMISSION MEETING OF THE

November 4, 2020, 10:00 a.m.

Richard P. Kern Memorial Conference Room Virginia Supreme Court Building **Fifth Floor** 

\*\* Meeting will be held by videoconference via Zoom \*\* (Selected presentations included in this notebook)

# **AGENDA**

. Approval of Minutes from Last Commission Meeting

Judge Edward L. Hogshire (Ret.), Chairman

Ħ. Results of the Probation Violation Guidelines Study (Presentation Included)

Joe Boelsche, Research Associate Thomas Barnes, Research Associate Chang Kwon, Research Associate **Jody Fridley, Deputy Director** 

II. Possible Recommendations for Sentencing Guidelines Revisions (Presentation Included)

Jody Fridley, Deputy Director **Meredith Farrar-Owens, Director** 

N. Sentencing Guidelines Supplemental Case Information Form (Copy of Form)

Meredith Farrar-Owens, Director

- .< Miscellaneous Items
- Follow-up on Key Special Session Legislation
- Members with Terms Expiring in 2020
- c. **Possible Meeting Dates for 2021**

Meredith Farrar-Owens, Director



# VIRGINIA CRIMINAL SENTENCING COMMISSION







**Results of the Probation Violation Guidelines Study** 



#### **Probation Guidelines Study Recap**

#### **Progress Update**

- Held stakeholder meeting (Oct. 14) and refined models based on feedback.
- Concluded statistical analysis of probation data.
- Finalized probation guidelines worksheet factors and scores.

#### **Stakeholder Meeting**

- Presented initial draft of guidelines worksheet to a group of 20 probation officers, defense attorneys, and Commonwealth attorneys.
- Focused discussion on feasibility of scoring factors, ability to gather accurate information, and potential unintended consequences.

#### **Stakeholders Meeting Takeaways**

Stakeholder Feedback	Change Implemented
Some factors are "gameable" and require careful definition	Based "same behavior" on conviction VCC prefixes
Wording of worksheet and timeline of prior revocations must be straightforward	Focused prior revocation terms around "current offense"
Convictions easier to score than sentencing events	New felonies scored by conviction count

We redrafted scoring factors following the stakeholder meeting and conducted another round of analysis, which led today's proposed worksheet.



#### **Probation Guidelines Proposed Factors**

# Probation Violation Guidelines Study Sample Update

- Final Scoring Samples
  - 3,410 Cases Included (85.3% of initial sample)
    - 695 Felony New Law (Condition 1) Violators (20.4%)\*
    - 2,715 Technical and Misdemeanor New Law Violators (79.6%)\*
    - Revocation Dates FY2014 FY2018
  - 590 cases (14.7%) dropped due to invalid supervision dates, lack of MVR, unclear Condition 1 status, or wrong violation type (Good Behavior etc.)



\*Offenders whose only new felony conviction was for another supervision violation were scored in the technical/misdemeanor sample.

#### **Analysis Process**

- 1. Identified significant factors for new felony violators and technical/new misdemeanor violators using statistical methods (regression).
- 2. Used relative weighting of the regression results to develop scores for guidelines factors.
- 3. "Rescored" sample cases against proposed guideline factors to create recommendation tables.

# **Factors Analyzed**



 New Felonies, subsequent revocations, and continued violation of similar laws drive these guidelines.

Factor	% of Score Composition
New Felony Convictions (Person type)	51%
"Home Court" Prior Revocations	26%
Same Behavior as Original Offense	18%
New Felony Convictions (Non-Person type)	5%



# **Factors Analyzed**

# SIGNIFICANT (Technical and Misdemeanor)

 These guidelines are similar to the new felony model, but also driven by sex offender status and some specific technical violations.

Factor	% of Score Composition
"Home Court" Prior Revocations	39%
Registered Sex Offender	21%
Prior Felonies (since original offense)	13%
Abscond (Condition 11)	10%
Misdemeanor Same Behavior	9%
Drug Violation (Condition 8)	7%
Fail to Report (Condition 4)*	2%

<sup>\*</sup>Used as a baseline factor to prevent scores of zero.

# **Factors Analyzed**

#### **NOT SIGNIFICANT**

Factor	Exclusion Reason	
Abscond Length	Timeline construction issues	
Race, Age		
Original Offense Recommendation/Sentence	No consistent trend	
Other violations cited (alcohol, residence, etc.)	Small sample/No consistent	
Drug/Mental Health/Other Treatment	trend	

Many other factors were tested in the analysis—some key factors are presented above.

# Other Findings

- Vast majority of cases had eligible time served based on Local Inmate Data System, we incorporated this into the sentences we analyzed.
- Controls used in analysis include attorney type, sex of offender, court circuits, and year of revocation.

#### Supplemental Data: PV Cases with Good or Poor Rehab Potential

- In SRR data from FY2014-FY2019, departure codes for 482 cases citing good rehabilitation potential and 827 cases citing poor rehabilitation potential were identified. These cases were also predominately technical violators.
- Revocation effective sentence was substantially shorter in cases where good rehabilitation potential was noted, and the majority of these cases received an effective sentence of zero.
- Based on these findings, staff recommend a new factor to allow the judge to adjust the low end recommendation to "time served" if the judge finds the probationer has good rehabilitation potential.

	Effective Sentence (Months)			
Rehab Potential	Median	Mean	Minimum	Maximum
Good	0.0	2.8	0.0	36.0
Poor	15.0	22.7	0.0	396.0
Not Given	6.0	9.9	0.0	857.0

#### **Probation Violation Worksheet** Offender Name: Technical or Condition 1 based on new misdemeanor conviction Base Guidelines on the Current Primary Offense:\_\_\_\_\_ ☐ Original Sentencing was Incarceration/CCAP ☐ ICOTS Case for Supervision of Current Primary Transferred to: State Abv: Amount of Total Revocable Time at Hearing Sentencing: Life + Prior Revocations in this Court Only Original Sentencing Date \_\_ Start of Current Supervision Period Number of Prior Revocations for Current Offense Does the probationer have a prior felony conviction from any court between the dates listed above? rlf YES-Number of Prior Revocations for Current Offense Points Number of Prior Revocations for Current Offense Points One Prior Revocation .... 0 Two or More Prior Revocations ... . 22 Two or More Prior Revocations.... Other Prior Probation Revocations for Other Offenses in this Court Only Does the probationer have a prior felony conviction from this court prior to sentencing for original offense? rlf YES -One Prior Revocation ... Two or More Prior Revocations .. Condition 1 Violation: New Misdemeanor Conviction(s) New Misdemeanor Conviction is Similar Behavior to Current Offense (Refer to Appendix 4) ) ... Any Other New Misdemeanor Convictions (Refer to Appendix 4) ..... 0 0 Sent./Conv. Date\_\_\_\_\_ FIPS \_\_\_ Eff Sent. \_Y \_\_M \_\_D Pending Sentencing Enter VCC \_\_\_\_\_\_ Sent./Conv. Date\_\_\_\_\_ FIPS \_\_\_ Eff Sent. \_Y \_\_M \_\_D □ Pending Sentencing Sum of Total Effective Sentence for New Convictions Y M D ◆ Condition 4 Violation: Fail to Report as Instructed — If YES, add 2 → 0 Condition 8 Violation: Drug Violation——— — If YES, add 7 → 0 Condition 11 Violation: Abscond — If YES, add 10 — Last Date whereabouts were known \_\_\_/\_\_/ Date arrested for this violation \_\_\_/\_\_/ Registered Sex Offender —— If YES, add 22 -Recommendation Score Go to Cover sheet and fill | Recommendation Table out the violation guidelines recommendation range. Score **Guidelines Sentence** ☐ Under 19...... Time served to 6 months ☐ 19 to 33......3 months to 1 year ☐ 34 to 43......1 year to 1 year 6 months 44 or more..... 1 year to 4 years

#### Probation Violation Worksheet \*

parameters control of	SPRINGS	
Offender	Nomo:	
Ollelluel	Danie.	

#### Technical or Condition 1 based on new misdemeanor conviction

Base Guidelines on the Current Primary Offense:	☐ Original Sentencing was Incarceration/CCAP
☐ ICOTS Case for Supervision of Current Primary Transfer	rred to: State Abv:
Amount of Total Revocable Time at Hearing Sentencing:	Life + Days
Prior Revocations in this Court Only	
Original Sentencing Date	Start of Current Supervision Period
Number of Prior Revocations for Current Offer  Does the probationer have a prior felony conviction in	
Number of Prior Revocations for Current Offense Points One Prior Revocation	Number of Prior Revocations for Current Offense Points One Prior Revocation

Other Prior Probation Revocations for Other Offenses in this Court Only -

Does the probationer have a prior felony conviction from this court prior to sentencing for original offense?

Prior Revocations in this Court Only		
Original Sentencing Date	Start of Current Supervision Period	
lumber of Prior Revocations for Current Offe	ense —	
Does the probationer have a prior felony conviction	n from <u>anv</u> court between the dates listed above?	
Number of Prior Revocations for Current Offense Points One Prior Revocation	Number of Prior Revocations for Current Offense Points One Prior Revocation	0
ther Prior Probation Revocations for Other	Offenses in this Court Only	1
	Offenses in this Court Only  n from <u>this</u> court prior to sentencing for original offense	e? <b>•</b>
Does the probationer have a prior felony conviction	n from <u>this</u> court prior to sentencing for original offense	<b>V</b>
One Prior Revocation	n from <u>this</u> court prior to sentencing for original o <b>ff</b> ense	0
Does the probationer have a prior felony conviction  If YES  One Prior Revocation  Two or More Prior Revocations	n from <u>this</u> court prior to sentencing for original offense	<b>V</b>
Does the probationer have a prior felony conviction  If YES  One Prior Revocation  Two or More Prior Revocations	n from <u>this</u> court prior to sentencing for original offense	<b>V</b>
Does the probationer have a prior felony conviction  If YES One Prior Revocation	n from <u>this</u> court prior to sentencing for original offense	<b>V</b>
Does the probationer have a prior felony conviction  If YES  One Prior Revocation  Two or More Prior Revocations  Condition 1 Violation: New Misdemeanor Co  New Misdemeanor Conviction is Similar Behavior to Current Offer  Any Other New Misdemeanor Convictions (Refer to Appendix 4)  Spacing Issues will be resolved ы	n from this court prior to sentencing for original offense	0
Does the probationer have a prior felony conviction  If YES  One Prior Revocation  Two or More Prior Revocations  Condition 1 Violation: New Misdemeanor Co  New Misdemeanor Conviction is Similar Behavior to Current Offer  Any Other New Misdemeanor Convictions (Refer to Appendix 4)  Spacing Issues will be resolved ы	onviction(s)  ense (Refer to Appendix 4))	0

<b>\</b>	Condition 4 Violation: Fail to Report as Insti	ucted ————	If YES, add 2 → 0	
<b>\</b>	Condition 8 Violation: Drug Violation———		lf YES, add 7 → 0	7.
<b>\</b>	Condition 11 Violation: Abscond ————		If YES, add 10 —	Ŷ.
	Last Date whereabouts were known//	Date arrested for this violat	on//	
<b>\</b>	Registered Sex Offender —		———— If YES, add 22 —▶	
	Recommendation score	Recommendation Tab	e	
	out the violation guidelines recommendation range.	Score Guidel		
		☐ Under 19 Time se		
		☐ 19 to 333 month	s to 1 year	
		☐ 34 to 431 year t	1 year 6 months	
		44 or more 1 year t	4 years	

Base Guidelines on	the Current Primary Offense:	🗖 Original Sentencing was Incarceration/CCAP
☐ ICOTS Case for	Supervision of Current Primary Transfe	erred to: State Abv:
Amount of Total Rev	vocable Time at Hearing Sentencing:	Life +
- Deies Deves	tions for Commant Offices	Years Months Days
	tions for Current Offense	10
Condition 1 V	iolation: New Felony Convictio	on(s)
		FIPS Eff SentYMD 🗖 Pending Sentencing
Enter VCC	Sent./Conv. Date	FIPS Eff SentYMD  Pending Sentencing
	v Non-Person Felony Conviction	
New Felony or	Misdemeanor Conviction is Sim Irrent Offense (Refer to Appendix	nilar
New Felony or	Misdemeanor Conviction is Simurrent Offense (Refer to Appendix Sum of Total Effective Sentence Recommendation Sco	nilar
New Felony or	Misdemeanor Conviction is Simurrent Offense (Refer to Appendix Sum of Total Effective Sentence Recommendation Sco	nilar 4) If YES, add 7   ore for New Convictions Y M D
New Felony or	Misdemeanor Conviction is Simurrent Offense (Refer to Appendix Sum of Total Effective Sentence Recommendation Sco	nilar 4) If YES, add 7  0 0  e for New Convictions Y M D  ore   ndation Table
New Felony or	*Misdemeanor Conviction is Similarent Offense (Refer to Appendix  Sum of Total Effective Sentence  Recommendation Score  1 to 7	nilar  4)  If YES, add 7  0 0  e for New ConvictionsYMD  ore  indation Table  Guidelines Sentence Time served to 1 year 6 months to 1 year 6 months
New Felony or	*Misdemeanor Conviction is Similarent Offense (Refer to Appendix  Sum of Total Effective Sentence  Recommendation Sco  Recommendation Score  1 to 7	nilar  4)  If YES, add 7  0 0  e for New Convictions Y M D  ore  mdation Table  Guidelines Sentence  7 me served to 1 year  6 months to 1 year 6 months  8 months to 2 years
New Felony or	* Misdemeanor Conviction is Simurrent Offense (Refer to Appendix  Sum of Total Effective Sentence  Recommendation Score  1 to 7  8 to 15  16 to 22  23 or more	nilar  4)  If YES, add 7  0 0  e for New ConvictionsYMD  ore  indation Table  Guidelines Sentence Time served to 1 year 6 months to 1 year 6 months

#### **DESIGN & LAYOUT WILL BE REFINED**

#### **Probation Violation Worksheet**

Offender	Mana.	
Chenner	Marine	

#### Condition 1 based on new felony conviction

Base Guidelines on t	the Current Primary Offense:			Driginal Se	entencing was In	ncarceration	/CCA
☐ ICOTS Case for S	Supervision of Current Primary T	ransferred to: State	e Abv:	<u>-</u>			
Amount of Total Rev	ocable Time at Hearing Sentenci	ing: 🗖 Life +	Years	Months	Days		
odora para mana mpana assara	ions for Current Offense						
Prior Revocat	ions for Current Offense_						V
	evocation				1	0 0	<b>V</b>
One or more Prior R  Condition 1 Vi  Spacing Issues will be	evocationolation: New Felony Conv	riction(s) ——					

<b>\</b>	Number of New Non-Person Felony Convictions————————————————————————————————————
<b>*</b>	New Felony or Misdemeanor Conviction is Similar  Behavior to Current Offense (Refer to Appendix 4)  If YES, add 7   0 0
	Sum of Total Effective Sentence for New ConvictionsYMD
	Recommendation Score
	Recommendation Table

Score	Guidelines Sentence
☐ 1 to 7	Time served to 1 year
🗖 8 to 15	6 months to 1 year 6 months
☐ 16 to 22	8 months to 2 years
☐ 23 or more	15 months to 4 years
Go to Cover sheet a recommendation ran	nd fill out the violation guidelines age.



#### **Proposed Probation Guidelines Factors**

- Connection to Survey Feedback



# Judicial Survey Take Aways

- Responding judges provided some insight into the factors that, on average, are weighed the most heavily in sanctioning probation violators. Examples:
  - Type of original felony offense
  - Violation of sex offender restrictions
  - Violation behavior that is similar to underlying offense
  - New felony convictions
  - Number of prior adult probation revocations

# The above factors are incorporated into the following proposed factors:

- Same Behavior as Original Offense
- Sex Offender (any violation)
- New felony convictions
- "Home court" prior revocations

#### Probation Officers, Commonwealth's Attorneys, and Defense Attorneys Survey

## 13: What other factors, not currently on the probation violation guidelines, should be on the probation violation guidelines?

Similarly
addresses
factors
mentioned by
probation
officers and
attorneys survey

- 1. Substance or Mental Health Treatment (32)
- 2. Positive Behavior (24)
- 3. Amenable to Supervision (20)
- 4. Employment Employed or Unemployed (20)
- 5. Same New Offense Conviction/Arrest (18)
- 6. Total Number of Probation Violations (15)
- 7. Length of Time on Supervision Before Violation (12)
- 8. Include Condition One (10)
- 9. Restitution (10)
- **10.** Drug Type (9)
- 11. CCAP (7)
- 12. Number of Noncompliance Incidents (7)
- 13. Administrative Probation Issues (6)

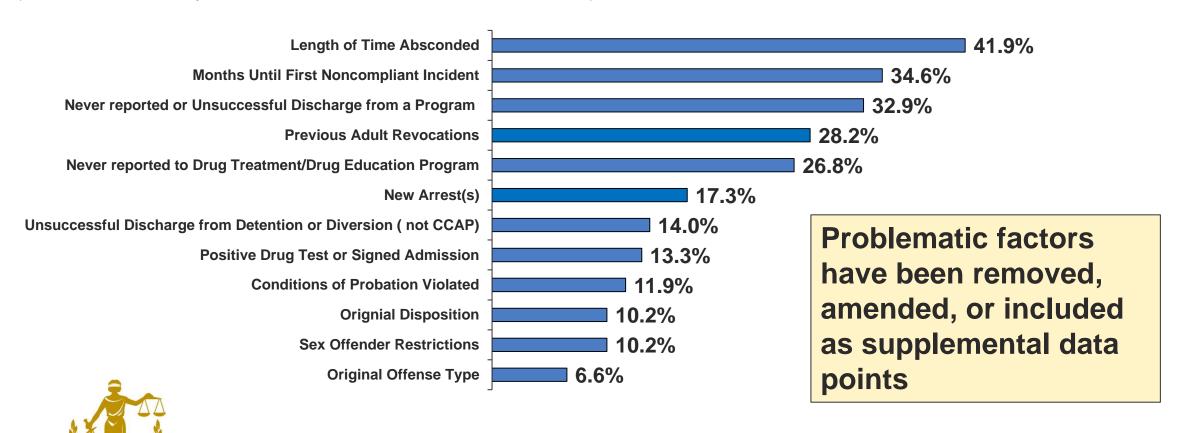


#### **Probation Officers, Commonwealth's Attorneys, and Defense Attorneys Survey**

# 12: Thinking about the current probation violations guidelines, are there any factors that are problematic to score accurately?

(More than one factor may have been identified and the total will not add to 100%)

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# 8: Please rank the top condition of probation based on your opinion of what conditions the judges in your primary court view as the most serious technical violations (Anything other than

Condition 1: New Law Violation).

Answered: 646 Skipped: 176

Answer Choices	Frequency	Percent
Condition 11: Not abscond from supervision	353	54.9%
Condition 8: Not use, possess, distribute controlled substances	132	20.5%
Condition 13: Abide by special sex offender conditions	68	10.6%
Condition 9: Not use, own, possess, transport or carry a firearm	33	5.1%
Condition 6: Follow the Probation and Parole Officer's instructions	15	2.3%
Condition 12: Abide by special conditions	13	2.0%
Condition 2: Report any arrest to the Probation and Parole Officer	7	1.1%
Condition 4: Report to the Probation and Parole Officer as instructed	5	0.8%
Condition 3: Maintain regular employment	1	0.2%
Condition 10: Not change my residence or leave the state without permission	1	0.2%
Condition 5: Permit the Probation and Parole Officer to visit my home, etc.	0	0.0%
Condition 7: Not use alcoholic beverages in excess	0	0.0%



The top 3 most serious technical violations have been retained in worksheet scoring.



#### **Procedural Elements of Revocation**

#### **Procedural Issues**

- Timeliness of Guidelines submission
- Good Behavior Violations vs Probation Violations (lack of MVR)
- Information not available to the Judge
- Inconsistent policies on reporting violations
- Judicial sentencing philosophies vary



#### **Procedural Issues - Resolutions**

#### **Timeliness**

Clarification on importance of submitting Guidelines within 30 days of hearing.

#### **Good Behavior**

The PVG only apply if prepared by a PO or based on MVR. Overwise, policy would require CA to proceed with a Good Behavior violation.

#### Information

Additional fields in worksheets and SRR provide more information.

### Reporting Policies

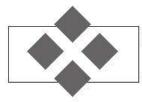
Focus group recommended taking local policy issues to chiefs and Dept. of Corrections.

## Judicial Philosophy

Ability for judges to adjust guidelines low end based on rehabilitation potential.



Process changes and proposed guidelines revisions address each of the procedural challenges identified.



#### Sentencing Revocation Report-Felony Supervision/Good Behavior/Suspended Sentence Violations

This report is not completed for probationer on supervision for misdemeanor offenses only

1. Fail to obey all Federal, State, and local laws.

				,			
<b>♦</b>	OFFENDER -						
	First:	Middle:	Last:		Suffix	«:	
	Date of Birth:	Social Security Number:		SID/CCRE:	CORIS Offender I	D:	
<b>\</b>	COURT						8
	Judicial Circuit:	City/County:			FIPS Code:		i
<b>♦</b>	TYPE OF REVOCATION	) J					
	(Complete SRR and Guidelin (Complete SRR only, guidelin (NOTE: This form is not comple	nes do not apply):   Loc	al Probation [		\$25 \$21 \$27 \$27 \$27 \$27 \$28 \$28 \$28 \$28 \$28 \$28 \$28 \$28 \$28 \$28	e □ cc	AP.
<b>*</b>	CONDITIONS CITED IN V PROBATION/PAROLE OF		EDUCA'	MENT, SANCTIONS, TIONAL PROGRAMS RNATIVES UTILIZED	<u>=</u> 0	ot Completed	eligible

◆ CONDITIONS CITED IN VIOLATION BY PROBATION/PAROLE OFFICER (check all that apply)	◆ TREATMENT, SANCTIONS, EDUCATIONAL PROGRAMS & ALTERNATIVES UTILIZED	Completed/ Enrolled	Not Completed	Ineligible
1. Fail to obey all Federal, State, and local laws.	A	8 <del>5</del> 8 1 <del>5</del>	z O	
2. Fail to report any arrests within 3 days to PO.	Anger management			
3. Fail to maintain employment or to report changes.	CCAP			
4. Fail to report as instructed	Community Service			
5. Fail to allow probation officer to visit home or job.	Employment Skills Program			
☐ 6. Fail to follow instructions, be truthful, and cooperative.	Gang Supervision			
7. Use alcoholic beverages	Incarceration - jail or prison			
8. Use, possess, distribute controlled substances or	Increase in supervision level			
paraphernalia	Mental health counseling			
	Parenting class			
9. Use, own, possess, transport or carry firearm	Recidivist Prevention Program			
☐ 10. Change residence or leave Virginia without permission	Reprimand			
11. Abscond from supervision	Salvation Army Program			
Fail to follow special conditions (specify)	Sex offender treatment			
	Substance Abuse Program, Jail/DOC			
☐ Special Sex Offender Conditions (Enter Letter	Substance Abuse treatment, inpatient			
for Special Sex Offender Condition(s) Violated:	Substance Abuse treatment, outpatient			
	Substance Abuse treatment: AA or NA			
Focus Group: Should be included in the Major Violation Report	Substance Abuse increased in drug screens			
Discussion: • Inconsistently reported to the court	Thinking for a Change			
<ul> <li>available options are not always apparent to the judge</li> <li>a way to potentially develop mitigation factors</li> </ul>	Voice Verification Biometrics Monitoring			
	Other			

◆ PRETRIAL STATUS RELEASE: (For the judge's information only. There is no indication that the times served will be

		2,530			
	Other				
◆ PRETRIAL STATUS RELEASE: (For the judge's information	ation only. There is no indicat	that the	times se	erved will	be
applied to this case) 🔲 Secure Bond 🗖 Unsecured Bond 🗓	☐ Own Recognizance ☐ 🔻	ety Dole			
<ul> <li>◆ PRETRIAL CONFINEMENT: (Enter Dates Confined to Confined Since Arrest for violation on//</li> <li>□ Dates Confined//to//</li> </ul>	for Current Violation Focus  Dates Confined Discus	the <b>ssion</b> : • Sig	e Attorneys cide when the amount of gnificant in contents in contents in the c	ne judge is pretrial con determining	given finement
♦ VIOLATION GUIDELINES RECOMMENDATION —					
RECOMMENDATION RANGE Time Served OR Years	Months Days	Years M	onths	Days	
☐ Recommendation modified by judge because of the defendan The low end is time served or zero additional days)	t's good rehabilitation potential.	×			



♦ DECISION OF THE COURT	
Found in Violation as Cited Found in Violation as Cited, Except for Conditions Number(s)	
◆ SENTENCE FOR REVOCATION ————————————————————————————————————	
Court Finds that the Defendant is a good candidate for Rehabilitation (The low end of the guidelines is set to time se	rved or zero)
mount of revocable time moved to the worksheets	_
Amount of Time Imposed	
Amount of Time to Serve for this Violation (total effective sentence)  Life +	Sentenced to Time Served
New/Revised probation/Supervised Period  ☐ Continued on same period of probation supervision (not extended)  ☐ Vears Months Days	7

New/Revised probation/Superv	ised Period
☐ Continued on same period of pro	bation supervision (not extended)
☐ Placed on a probation supervision	n for a new period of
☐ Released from supervised probat	ion
☐ New conditions of probation	
☐ Continued on same conditions	
Other Sentencing Programs (ch	eck all that apply)
☐ Day Reporting	☐ Community-Based Program
☐ Electronic Monitoring	☐ CCAP Detention/Diversion Center Incarceration, 22-28 weeks
☐ Intensive Probation	☐ CCAP Detention/Diversion Center Incarceration, 42-48 weeks
☐ Substance Abuse Treatment	☐ Youthful Offender
☐ § 18.2-251/§ 18.2-258.1	□ DJJ Commitment □ Indeterminate □ Determinate □ Determinate
☐ Drug Court	Other
REASON FOR DEPARTURE F	FROM GUIDELINES Only
-	
E.	
No.	

E OF REVOCATION DECISION	
	Judge's Signature



# Sentencing Revocation Report-Felony Supervision/Good Behavior/Suspended Sentence Violations

This report is not completed for misdemeanor supervision violations.

First: Middle:	Last:	Suffix:		l
Date of Birth: Social Security Number:	SID/CCRE:	CORIS Offender ID:	Ï	
◆ COURT————————————————————————————————————				ı
Judicial Circuit: City/County:	FIPS	Code:		
♦ TYPE OF REVOCATION				ı
(Complete SRR and Guidelines): ☐ State Supervised Probation (Complete SRR only, guidelines do not apply): ☐ Local Probation ☐ Good Behavior ☐ Susp (NOTE: This form is not completed for First Offender Violations. Deferred Finding Violations or Parole	ised Probation ☐ Local Probation ☐ Good Behavior ☐ Suspended Violations. Deferred Finding Violations or Parole Violati	ended Sentence Violations)	CCAP	U
◆ CONDITIONS CITED IN VIOLATION BY PROBATION/PAROLE OFFICER (check all that apply)	♦ TREATMENT, SANCTIONS,  EDUCATIONAL PROGRAMS  & ALTERNATIVES UTILIZED	ompleted/ nrolled	ot Completed	eligible
<ul> <li>1. Fail to obey all Federal, State, and local laws.</li> <li>2 Fail to report any arrests within 3 days to PO</li> </ul>	Anger management		_	<b>'</b>
ωi	•			
	Employment Skills Program			
<ul> <li>5. Fail to follow instructions, be truthful, and cooperative.</li> </ul>				
7. (	Incarceration - jail or prison	۔ ا		
<ul> <li>Use, possess, distribute controlled substances or paraphernalia</li> </ul>	Mental health counseling			
<ul><li>9. Use, own, possess, transport or carry firearm</li></ul>	Parenting class  Recidivist Prevention Program	۔ ا		□ ك
Fail to follow special conditions (specify)	Salvation Army Program Sex offender treatment	۔ د		
	Substance Abuse Program, Jail/DOC			
for Special Sex Offender Condition(s) Violated:	Substance Abuse treatment, inpatient	ם		1
	Substance Abuse treatment: AA or NA			
	Substance Abuse increased in drug screens Thinking for a Change			
	Voice Verification Biometrics Monitoring			
	Other			
◆ PRETRIAL STATUS RELEASE: (For the judge's information only. There is no indication that the tapplied to this case) ☐ Secure Bond ☐ Unsecured Bond ☐ Own Recognizance ☐ Third Party Releases.	's information only. There is no indication that the tim d Bond ☐ Own Recognizance ☐ Third Party Release	ease	ed will be	
◆ PRETRIAL CONFINEMENT: (Enter Dates Co ☐ Confined Since Arrest for violation on/	Confined for Current Violation)			
☐ Dates Confined//_to//	☐ Dates Confined/to			
◆ VIOLATION GUIDELINES RECOMMENDATION	ION —			ı
RECOMMENDATION RANGE I Time Served or	OR	Months	ays	
☐ Recommendation modified by judge because of the defendant's good rehabilitation potential.  The low end is time served or zero additional days)	defendant's good rehabilitation potential.			



DATE OF REVOCATION DECISION	REASON FOR DEPARTURE FROM GUIDELINES Office Use Only Office Use Only Office Use Only	Substance Abuse Treatment	Intensive Probation	Electronic Monitoring	☐ Day Reporting ☐ Community-Based Program		☐ Continued on same period of probation supervision (not extended) ☐ Placed on a probation supervision for a new period of	New/Revised probation/Supervised Period	Amount of Time to Serve for this Violation (total effective sentence)  Life +	Amount of Time Imposed	☐ Court Finds that the Defendant is a good candidate for Rehabilitation (The low end of the guidelines is set to time served or zero)	SENTENCE FOR REVOCATION	□ Found in Violation as Cited □ Found in Violation as Cited, Except for Conditions Number(s)
REASON FOR DEPARTURE FROM GUIDELINES			Substance Abuse Treatment	Intensive Probation  Substance Abuse Treatment	Electronic Monitoring    CCAP Detention/Diversion Center Incarceration, Intensive Probation  CCAP Detention/Diversion Center Incarceration, Substance Abuse Treatment  One of the complete of	Continued on same conditions  Check all that apply)  Day Reporting  Electronic Monitoring  Intensive Probation  Substance Abuse Treatment  B.18.2-251/8-18.2-258.1	unity-Based Program	on (not extended)  od of	on (not extended)  od of	wears Months Days  The contract of the contrac	or this Violation (total effective sentence) Life +	fendant is a good candidate for Rehabilitation (The low end of the guidelines is set to time served of the served	good candidate for Rehabilitation (The low end of the guidelines is set to time served in the served of the guidelines is set to time served in the served of the guidelines is set to time served in the served of the guidelines is set to time serv
ed Program	unity-Based Program			Day Reporting				Continued on same period of probation supervision (not extended)  Placed on a probation supervision for a new period of	sion (not extended) riod of	Years Months Days	Life +	effendant is a good candidate for Rehabilitation (The low end of the guidelines is set to time served of this violation (total effective sentence)  Life +	good candidate for Rehabilitation (The low end of the guidelines is set to time served to the guidelines is guidelines is set to time served to the guidelines is guidelines guidelines is guidelines g
ed Program	unity-Based Program	unity-Based Program	unity-Based Program	Other Sentencing Programs (check all that apply)	Other Sentencing Programs (check all that apply)			Continued on same period of probation supervision (not extended)  Placed on a probation supervision for a new period of	sion (not extended) riod of	Years Morths Days	This Violation (total effective sentence) Life + Life +	pfendant is a good candidate for Rehabilitation (The low end of the guidelines is set to time served of this Violation (total effective sentence) Life +	good candidate for Rehabilitation (The low end of the guidelines is set to time served
relony local probation  felony local probation  felony local probation  The low end of the guidelines is set to time served and the guidelines is set to time se	Cited (Enter Conditions Number(s)	Cited (Enter Conditions Number(s)	Cited (Enter Conditions Number(s)	Cited (Enter Conditions Number(s)	Cited (Enter Conditions Number(s)	for Conditions Number(s) Cited (Enter Conditions Number(s) suspended sentence, felony local probation  good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good candidate for Rehabilitation (The low end of the guidelines is set to time served to good for good	for Conditions Number(s) Cited (Enter Conditions Number(s) suspended sentence, felony local probation  good candidate for Rehabilitation (The low end of the guidelines is set to time served and Period	for Conditions Number(s)	for Conditions Number(s)Cited (Enter Conditions Number(s)suspended sentence, felony local probation  good candidate for Rehabilitation (The low end of the guidelines is set to time served to the guidelines to the guidelines is set to time served to the guidelines is set to time served to the guidelines is set to time served to the guidelines to the guidelines is set to time served to the guidelines to th	for Conditions Number(s) Cited (Enter Conditions Number(s) suspended sentence, felony local probation	☐ Found in Violation as Cited ☐ Found in Violation as Cited, Except for Conditions Number(s)	□ Found in Violation as Cited □ Found in Violation as Cited, Except for Conditions Number(s)	

## Probation Violation Worksheet \*

## Offender Name:\_\_\_\_\_

# Technical or Condition 1 based on new misdemeanor conviction

Recommendation Score  Go to Cover sheet and fill out the violation guidelines recommendation range.  Page 19 to 33 1 year to 1 year 6 months  Recommendation range.  10 44 or more 1 year to 4 years	<b>.bscond</b> ————————————————————————————————————	◆ Condition 8 Violation: Drug Violation————————————————————————————————————	Enter VCC Sent./Conv. Date FIPS Eff Sent. Y M D Pending Sentencing  Enter VCC Sent./Conv. Date FIPS Eff Sent. Y M D Pending Sentencing  Sum of Total Effective Sentence for New Convictions Y M D  Condition 4 Violation: Fail to Report as Instructed from If YES, add 2	I: New Misdemeanor Conviction(s)  Is Similar Behavior to Current Offense (Refer to Appendix 4))	Other Prior Probation Revocations for Other Offenses in this Court Only  Does the probationer have a prior felony conviction from this court prior to sentencing for original offense?  If YES  One Prior Revocation  19  One Prior Revocation  19	Does the probationer have a prior felony conviction from any court between the dates listed above?  If NO—  Number of Prior Revocations for Current Offense Points One Prior Revocation	Prior Revocations in this Court Only  Original Sentencing Date Start of Current Supervision Period	Base Guidelines on the Current Primary Offense:	1
--	---	---	---	---	--	---	--	---	---

# Probation Violation Worksheet \*

## Offender Name:

## Condition 1 based on new felony conviction

Recommendation Score  Recommendation Table  Score  1 to 7 Time served  16 to 22 8 months to 23 or more 15 months to	New Felony or Misdemeanor Conviction is Similar Behavior to Current Offense (Refer to Appendix 4) Sum of Total Effective Sentence for New Convictions	<ul><li>Number of New Person Felony Convictions—</li><li>Number of New Non-Person Felony Convictions—</li></ul>	Condition 1 Violation: New Felony Conviction(s)  Enter VCC Sent./Conv. Date FIPS  Enter VCC Sent./Conv. Date FIPS	◆ Prior Revocations for Current Offense	☐ ICOTS Case for Supervision of Current Primary Transferred to: State Abv:  Amount of Total Revocable Time at Hearing Sentencing: ☐ Life +	Base Guidelines on the Current Primary Offense:
Guidelines Sentence Time served to 1 year 6 months to 1 year 6 months 8 months to 2 years 15 months to 4 years	New ConvictionsYMD	X 20	Pending Sentencing  S Eff SentYMD ☐ Pending Sentencing  S Eff SentYMD ☐ Pending Sentencing	10 0	to: State Abv:	☐ Original Sentencing was Incarceration/CCAP

Go to Cover sheet and fill out the violation guidelines recommendation range.



#### VIRGINIA CRIMINAL SENTENCING COMMISSION



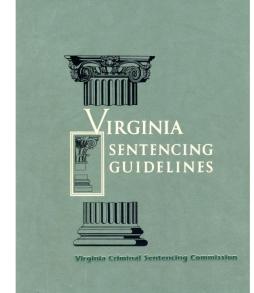


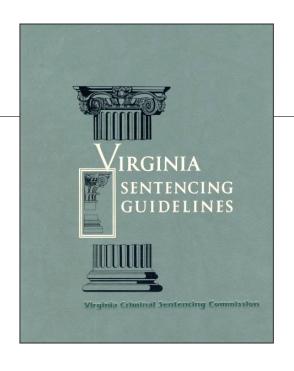




#### VIRGINIA CRIMINAL SENTENCING COMMISSION







#### **Proposed Recommendation 1:**

Revise the Probation Violation Guidelines based on the results of the most recent study of sentencing outcomes in revocation cases

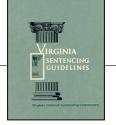
#### Revise the Probation Violation Guidelines with the Proposed Implementation Plan

- Continue to refine wording on the worksheets to clearly identify factors and scoring rules
- Work with stakeholders to develop concise instructions
- Between January 1, 2021 and March 1, 2021, score a sample of cases to identify issues with factor labels or instructions
- Beginning in May 2021, offer statewide training on the new instrument.
- July 1, 2021, Begin Phase I, statewide implementation of the probation violation guidelines
- Phase II, will be an evaluation of Phase I and on December 1, 2022 propose refinements to the instrument – if needed



#### **Proposed Recommendation 1**

### Revise the Probation Violation Guidelines as proposed



#### **Modifications to the Sentencing Guidelines**

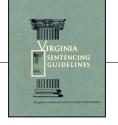
- The Commission closely monitors the sentencing guidelines system and, each year, deliberates upon possible modifications to the guidelines.
- Under § 17.1-806 of the Code of Virginia, any modifications adopted by the Commission must be presented in its annual report, due to the General Assembly each December 1.
- Unless otherwise provided by law, the changes recommended by the Commission become effective on the following July 1.

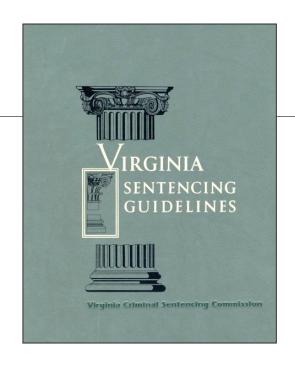


#### **Modifications to the Sentencing Guidelines**

- Proposals reflect the best fit for the historical data.
- Proposals are designed to maximize compliance and balance mitigation and aggravation rates to the extent possible.
- Current guidelines worksheets serve as the base for scoring historical cases, but the points assigned to those factors may be adjusted and new factors may be added.

Procedure: Is the preference to vote on each proposal separately?

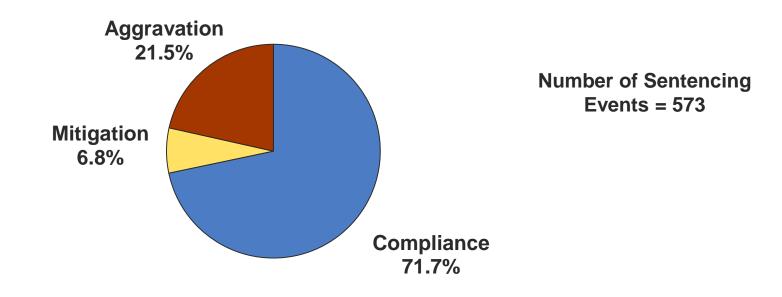




#### **Proposed Recommendation 2:**

Revise the Aggravated Sexual Battery Guidelines to better reflect current sentencing practices

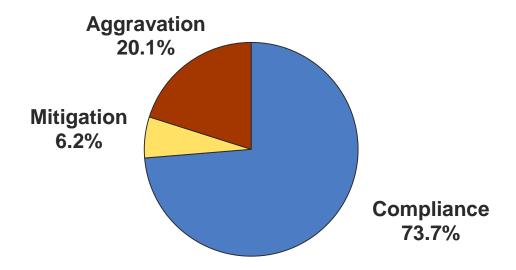
## Compliance with Guidelines for Aggravated Sexual Battery (§ 18.2-67.3) FY2017-FY2020



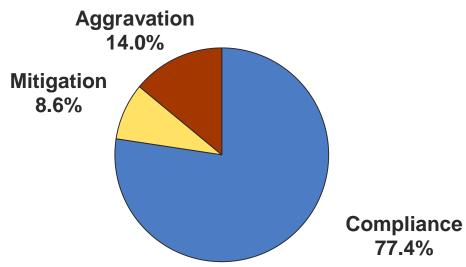
Compliance with the current guidelines for this offense is below the overall compliance rate and, when judges depart, they are significantly more likely to sentence above the guidelines than below.

## Compliance with Guidelines for Aggravated Sexual Battery (§ 18.2-67.3) FY2017-FY2020

Offenders Originally Charged with Aggravated Sexual Battery



Offenders Originally Charged with
Offense OTHER THAN Aggravated Sexual
Battery



Number of Sentencing Events = 462

## Recommended and Actual Dispositions for Aggravated Sexual Battery (§ 18.2-67.3) FY2017-FY2020

Incarceration of Probation/ more than 6 Months Incarceration (Range includes up to 6 months prison)

Actual Practice —— 11.9% ———— 88.1%

Recommended under CURRENT — 18.2% — 81.8% Guidelines

Current guidelines are not as closely aligned with actual dispositions as they could be

#### Section A - Proposed

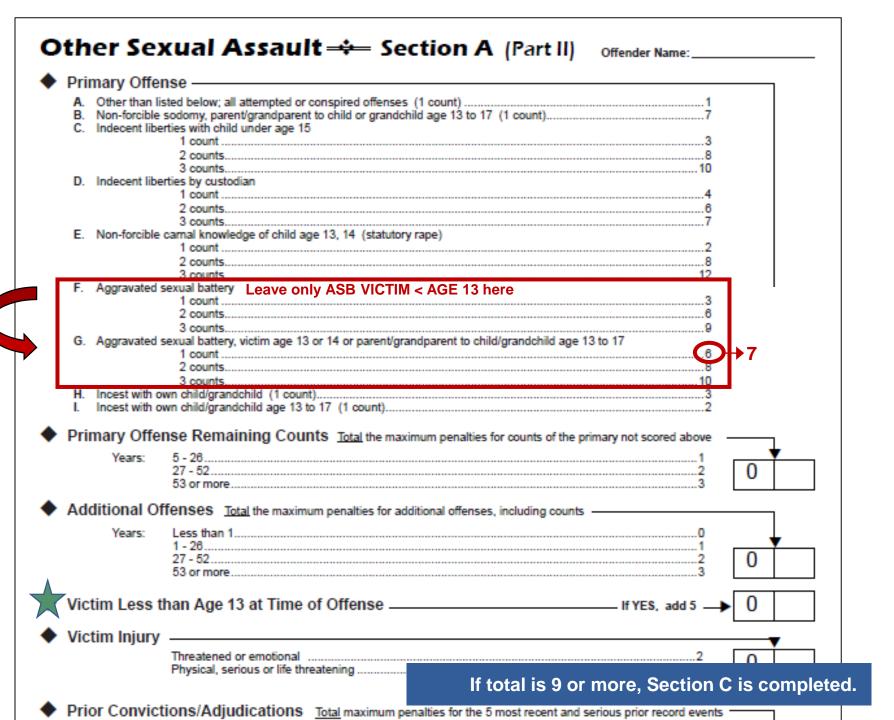
1) Move

ASB of Incapacitated Victim ASB with Serious Injury ASB with Weapon

from F. to G.

2) Under G., increase points for 1 count of ASB from 6 to 7.

This change in scoring will increase the likelihood that offenders convicted of certain ASB offenses will be recommended for prison.



#### Section B - Proposed

Create NEW FACTOR to account for certain Types of Additional Offenses

This change in scoring will increase the likelihood that offenders convicted of ASB will be recommended for a short jail term rather than probation/no incarceration.

1 count				Score
				0
				•
		penalties for counts of the primar	y not scored above	
_				Ţ
				<del>_</del>
				1 1
		42 of Hole	12	
Less than 1	0 1 2 3 4 5	23 - 26	9 10	
ditional Offana				
ultional Offense				
	2 counts	2 counts 3 counts  ense Remaining Counts Total the maximum 5 - 7	2 counts 3 counts  Pense Remaining Counts Total the maximum penalties for counts of the primar  5 - 7	8 - 11       3       31 - 34       9         12 - 15       4       35 - 37       10         16 - 19       5       38 - 41       11         20 - 22       6       42 or more       12         23 - 26       7         Less than 1       0       23 - 26       7         1 - 2       1       27 - 30       8         3 - 7       2       31 - 34       9         8 - 11       3       35 - 37       10         12 - 15       4       38 - 41       11         16 - 19       5       42 or more       12

## No changes proposed for Section C

Among defended recommended Section C:	
Compliance	78.5%
Mitigation	8.1%
Aggravation	13.4%

Other	
9 9 6	
9 6 10	
9 6 10	
6 10	
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10	
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5 10 19 29 39	<u> </u>
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02345	

## Recommended and Actual Dispositions for Aggravated Sexual Battery (§ 18.2-67.3) FY2017-FY2020

Probation/ Incarceration of more than 6 Months (Range includes prison)

Actual Practice — 11.9% — 88.1%

Recommended under PROPOSED — 11.0% — 89.0% Guidelines



Proposed guidelines are more closely aligned with actual dispositions in these cases

## Compliance with Guidelines for Aggravated Sexual Battery (§ 18.2-67.3) FY2017-FY2020

#### Dispositional Compliance and Departure Rates

	Current	As Proposed
Compliance	86.4%	89.2%
Mitigation	2.8%	5.8%
Aggravation	10.8%	5.1%

Dispositional compliance is the degree to which judges agree with the type of sanction recommended by the guidelines.

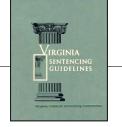
#### Overall Compliance and Departure Rates

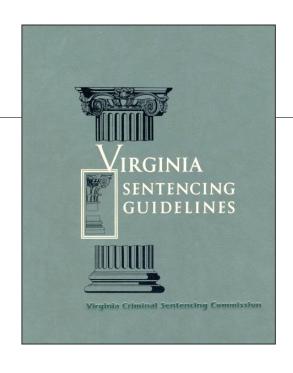
	Current	As Proposed
Compliance	71.7%	71.7%
Mitigation	6.8%	11.7%
Aggravation	21.5%	16.6%

Note: Worksheets with scoring errors were excluded from the analysis. Source: Sentencing Guidelines Data System (downloaded on 10/05/2020)

#### **Proposed Recommendation 2**

## Revise the Aggravated Sexual Battery Guidelines to better reflect current sentencing practices as proposed

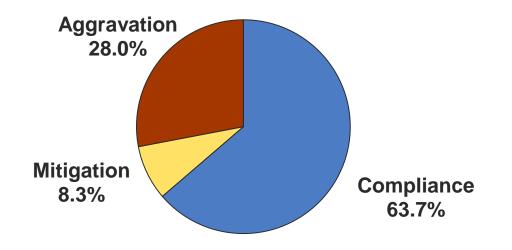




#### **Proposed Recommendation 3:**

Revise the Indecent Liberties Guidelines to better reflect current sentencing practices

## Compliance with Guidelines for Indecent Liberties (§ 18.2-370 & § 18.2-370.1) FY2017-FY2020



Number of Sentencing Events = 289

Compliance with the current guidelines for this offense is below the overall compliance rate and, when judges depart, they are significantly more likely to sentence above the guidelines than below.

Note: Worksheets with scoring errors were excluded from the analysis. Source: Sentencing Guidelines Data System (downloaded on 10/05/2020)

## Recommended and Actual Dispositions for Indecent Liberties (§ 18.2-370 & § 18.2-370.1) FY2017-FY2020

Incarceration of Probation/ more than 6 Months Incarceration (Range includes up to 6 months prison)

Actual Practice — 27.3% — 72.7%

Recommended under CURRENT — 34.9% — 65.1% Guidelines

Current guidelines are not as closely aligned with actual dispositions as they could be

#### Section A - Proposed

INCREASE Primary Offense points for most offenders convicted of Indecent Liberties

This change in scoring increases the likelihood of a prison recommendation for most offenders convicted of Indecent Liberties.

	nary Offer	cual Assault <del>→</del> Secti	ION A (Part II) Offender Name:
	-		count)1
R	Mon-foreible	sodomy, parent/grandparent to child or grandchild a	ge 13 to 17 (1 count) 7
C.	Indecent libe	rties with child under age 15	3+4
			8
D	Indecent like	rties by custodian	
٥.	macocint iibc		<u>5</u>
			(.6) +→ 7
			7/8
E.	Non-forcible	carnal knowledge of child age 13, 14 (statutory rap	
			2
			8
-			12
F.	Aggravated :	sexual battery	3
			6
			9
G.	Aggravated 9	sexual battery, victim age 13 or 14 or parent/grandpa	arent to child/grandchild age 13 to 17
-			6
			8
		3 counts	10
			3
I.	Incest with o	wn child/grandchild age 13 to 17 (1 count)	2
Prin	nary Offe		n penalties for counts of the primary not scored above
	rears.		2 0
			3
	ditional Of	fenses Total the maximum penalties for addition	
Add		Less than 1	0
Add	Years:		
Add	Years:	1 - 26	1 <u>V</u>
Add	Years:	1 - 28 27 - 52	1 0
Add	Years:	1 - 28 27 - 52	
		1 - 26 27 - 52 53 or more	1 0
Vict	tim Less t	1 - 26	1 0 V
Vict		1 - 28 27 - 52 53 or more han Age 13 at Time of Offense	
Vict	tim Less t	1 - 28 27 - 52 53 or more han Age 13 at Time of Offense	1 2 0 2 3 0 If YES, add 5 → 0

Prior Convictions/Adjudications Total maximum penalties for the 5 most recent and serious prior record events

#### Section B - Proposed

#### Other Sexual Assault --- Section B Offender Name: \_ Primary Offense -A. Other than listed below (1 count) NO CHANGE IN PRIMARY OFFENSE POINTS Aggravated sexual battery Score 1 count 3 counts. Primary Offense Remaining Counts Total the maximum penalties for counts of the primary not scored above 8 - 11 ......3 31 - 34 ..... 38 - 41 ..... Additional Offenses Total the maximum penalties for additional offenses, including counts Years: Less than 1......0 23 - 26 27 - 30 ..... 31 - 34 ..... 35 - 37 ..... 38 - 41 ......11 42 or more Victim Less than Age 13 at Time of Offense \_\_\_\_\_\_ If YES, add 3 \_ Prior Convictions / Adjudications Total the maximum penalties for the 5 most recent and serious prior record events =

#### Section B - Proposed

Score VICTIM INJURY factor for all types of Indecent Liberties

Create NEW FACTOR to account for certain Types of Additional Offenses

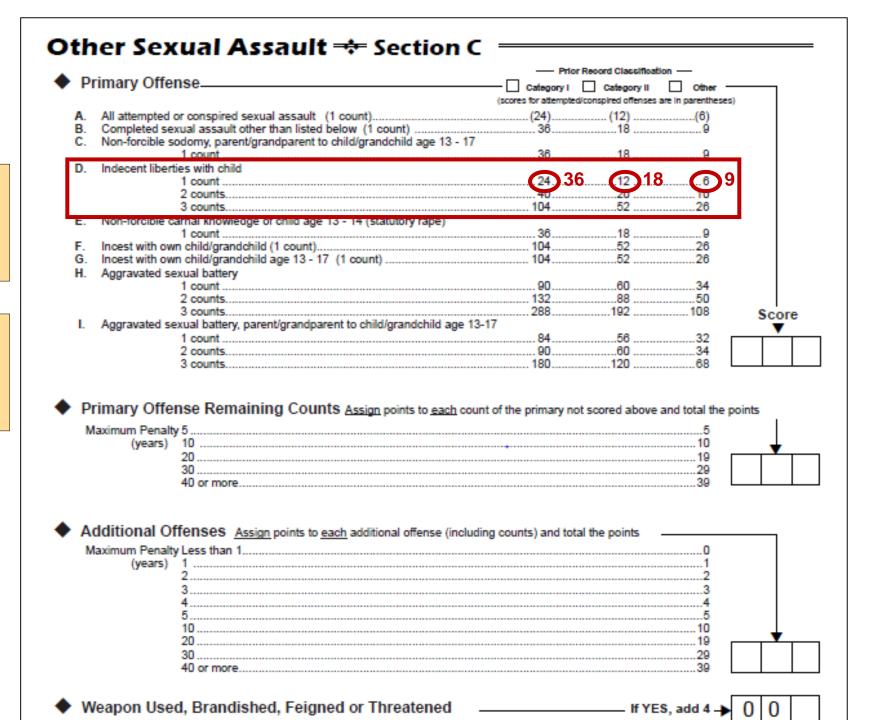
These changes increase the likelihood that offenders will be recommended for a short jail term rather than probation/ no incarceration.

			nal offenses, including cour	11.5	
1	ess than 1	0	23 - 26	7	
	- 2	1	27 - 30	8	
3	- 7	2	31 - 34		
8	- 11	3	35 - 37	10	
12	2 - 15	4	38 - 41	11	
16	8 - 19	5	42 or more	12	
20	0 - 22	6			
<ul> <li>Victim Less that</li> </ul>	n Age 13 at Time of Offen	se		If YES, add 3	0
◆ Prior Convictio	ns / Adjudications Total the	maximum pe	nalties for the 5 most recen	nt and serious prior record e	vents —
Years: Less th	an 3			0	
3 - 19				1	
20 - 30	9			2	0
40 or r	more			3	0
	ORE THE FOLLOWING FACTO	R ONLY IF	PRIMARY OFFENSE AT		§ 18.2-370.1)
	reatened or emotional				0
◆ Type of Additi	onal Offense Offense has a prefix of "SE	X," "RAP	," or "OBS"		
Type of Additional	Offense has a prefix of "SE	X," "RAP		e: All other offenses	
Type of Additional		X," "RAP	Primary offense	e: All other offenses	
Type of Additional	Offense has a prefix of "SE is Indecent Liberties	X," "RAP	Primary offense	e: All other offenses Not Score	

#### Section C - Proposed

Guidelines enhancements for Category I and II violent prior records are required by § 17.1-805.

These changes will increase the prison sentence recommendation for most offenders convicted of Indecent Liberties.



## Recommended and Actual Dispositions for Indecent Liberties (§ 18.2-370 & § 18.2-370.1) FY2017-FY2020

Probation/ Incarceration of more than 6 Months (Range includes prison)

Actual Practice — 27.4% — 72.7%

Recommended under PROPOSED — 27.0% — 73.0%



**Guidelines** 

Proposed guidelines are more closely aligned with actual dispositions in these cases

## Compliance with Guidelines for Indecent Liberties (§ 18.2-370 & § 18.2-370.1) FY2017-FY2020

#### Dispositional Compliance and Departure Rates

	Current	As Proposed
Compliance	73.0%	70.9%
Mitigation	8.0%	14.5%
Aggravation	19.0%	14.5%

Dispositional compliance is the degree to which judges agree with the type of sanction recommended by the guidelines.

#### Overall Compliance and Departure Rates

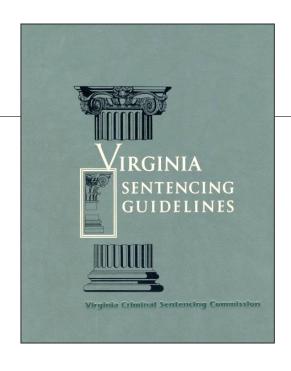
	Current	As Proposed
Compliance	63.7%	60.2%
Mitigation	8.3%	16.3%
Aggravation	28.0%	23.5%

Note: Worksheets with scoring errors were excluded from the analysis. Source: Sentencing Guidelines Data System (downloaded on 10/05/2020)

#### **Proposed Recommendation 3**

## Revise the Indecent Liberties Guidelines to better reflect current sentencing practices as proposed

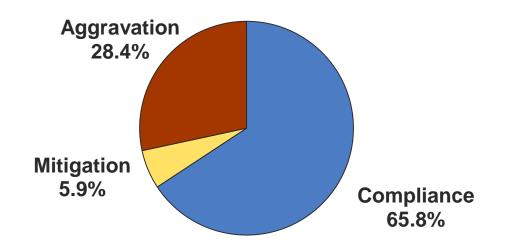




#### **Proposed Recommendation 4:**

Revise the Carnal Knowledge Guidelines to better reflect current sentencing practices

## Compliance with Guidelines for Carnal Knowledge (§ 18.2-63) FY2017-FY2020



Number of Sentencing Events = 222

Compliance with the current guidelines for this offense is below the overall compliance rate and, when judges depart, they are significantly more likely to sentence above the guidelines than below.

## Recommended and Actual Dispositions for Carnal Knowledge (§ 18.2-63) FY2017-FY2020

Probation/ n Incarceration up to 6 months

Incarceration of more than 6 Months (Range includes prison)

Actual Practice — 27.0% — 73.0%

Recommended under CURRENT — 41.0% — 59.0% Guidelines

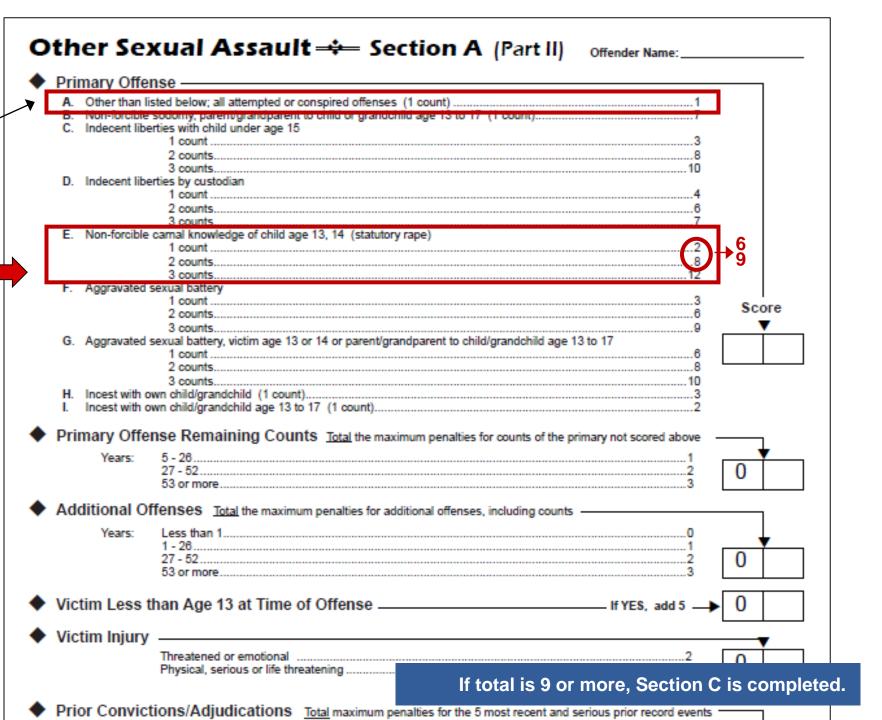
Current guidelines are not as closely aligned with actual dispositions as they could be

#### Section A - Proposed

CK Consenting victim age 13-14, Accused 3+yrs older; CK by court/DJJ employee

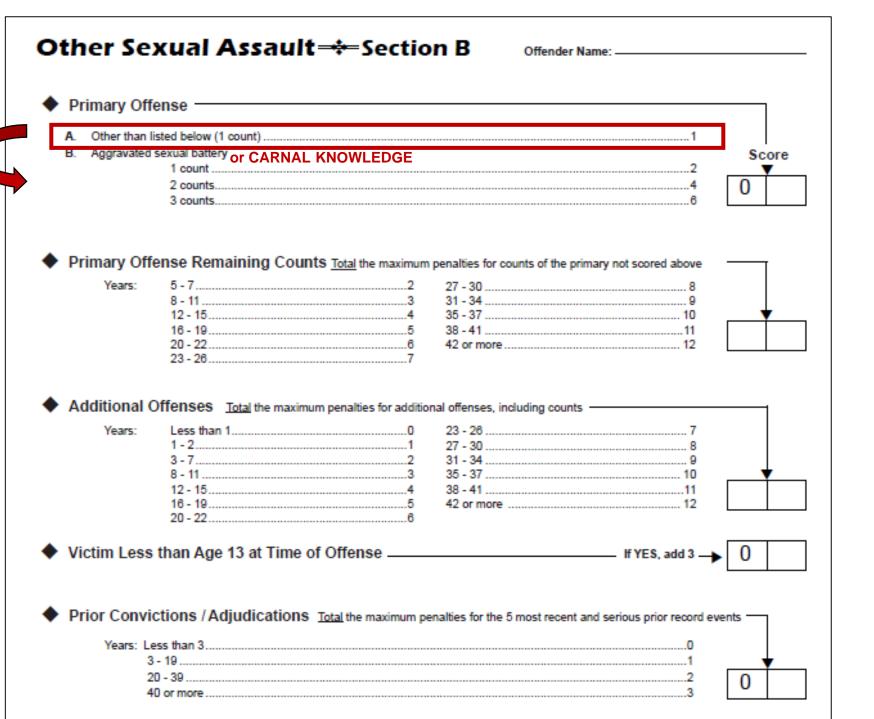
INCREASE Primary Offense points for most offenders convicted of Carnal Knowledge

This change in scoring increases the likelihood of a prison recommendation for most offenders convicted of Carnal Knowledge.



## Section B - Proposed

1) Move
Carnal Knowledge
from A. to B.



## Section B - Proposed

1) Move

**Carnal Knowledge** 

from A. to B.

Create NEW FACTOR to account for certain Types of Additional Offenses

These changes increase the likelihood that offenders will be recommended for a short jail term rather than probation/ no incarceration.

#### Other Sexual Assault --- Section B Offender Name: \_ Primary Offense -A. Other than listed below (1 count) Aggravated sexual battery or CARNAL KNOWEDGE Score 3 counts Primary Offense Remaining Counts Total the maximum penalties for counts of the primary not scored above 31 - 34 38 - 41 ..... 42 or more ..... 23 - 26 7 Additional Offenses Total the maximum penalties for additional offenses, including counts Years: Less than 1......0 23 - 26 27 - 30 ..... 31 - 34 ..... 35 - 37 ..... 42 or more ..... **Type of Additional Offense** Any Additional Offense has a prefix of "SEX," "RAP," or "OBS" **Primary offense is Carnal Knowledge** Primary offense: All other offenses **Do Not Score** If YES, add 1

## No changes proposed for Section C

Among defendants recommended for Section C:			
Compliance	78.6%		
Mitigation 9.9%			
Aggravation	11.5%		

THE PROPERTY OF STREET	oneo	— Prior F	_		
- Tilliary One	ense				
		(scores for attempted/o			
All attempted	or conspired sexual assault (1 count)	(24)	(12)	(6)	
	exual assault other than listed below (1 count)		18	9	
Non-forcible	sodomy, parent/grandparent to child/grandchild age 13 - 17		4.5	_	
	1 count	36	18	9	
<ul> <li>Indecent libe</li> </ul>	rties with child			_	
	1 count				ı
	2 counts				
	3 counts	104	52	26	
Non-forcible	carnal knowledge of child age 13 - 14 (statutory rape)				
	1 count		18	9	
Incest with or	wn child/grandchild (1 count)	104	52	26	
	wn child/grandchild age 13 - 17 (1 count)	104	52	26	
<ul> <li>Aggravated s</li> </ul>	sexual battery				
	1 count				
	2 counts				
	3 counts	288	192	108	Score
Aggravated s	sexual battery, parent/grandparent to child/grandchild age 1	3-17			•
nggravateu s					
riggi availed s	1 count	84	56	32	
Aggravated s	2 counts	90	60	34	
	1 count	180	60 120	68	oints
Primary Offe Maximum Penal	2 counts	unt of the primary not	scored above	3468  and total the p5101929	points
Primary Offe Maximum Penal (years) Additional O Maximum Penal	2 counts	int of the primary not	scored above :	3468  and total the p510293939	pints
Primary Offe Maximum Penal (years) Additional O Maximum Penal	2 counts	int of the primary not	scored above :	3468  and total the p51029393901	pints

## Recommended and Actual Dispositions for Carnal Knowledge (§ 18.2-63) FY2017-FY2020

Probation/ Incarceration up to 6 months Incarceration of more than 6 Months (Range includes prison)

Actual Practice —— 27.0% —— 73.0%

Recommended under PROPOSED — 24.8% — 75.2% Guidelines



Proposed guidelines are more closely aligned with actual dispositions in these cases

## Compliance with Guidelines for Carnal Knowledge (§ 18.2-63) FY2017-FY2020

### Dispositional Compliance and Departure Rates

	Current	As Proposed
Compliance	70.3%	73.9%
Mitigation	5.0%	12.1%
Aggravation	24.7%	14.0%

Dispositional compliance is the degree to which judges agree with the type of sanction recommended by the guidelines.

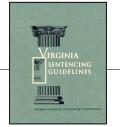
### Overall Compliance and Departure Rates

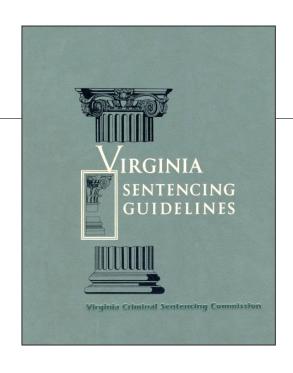
	Current	As Proposed
Compliance	65.8%	67.6%
Mitigation	5.9%	12.6%
Aggravation	28.4%	19.8%

Note: Worksheets with scoring errors were excluded from the analysis. Source: Sentencing Guidelines Data System (downloaded on 10/05/2020)

#### **Proposed Recommendation 4**

# Revise the Carnal Knowledge Guidelines to better reflect current sentencing practices as proposed

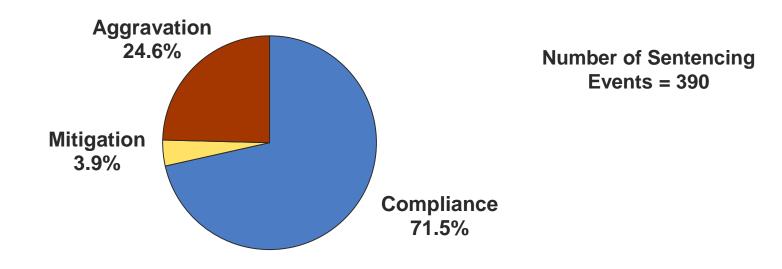




#### **Proposed Recommendation 5:**

Revise the Online Solicitation Guidelines to better reflect current sentencing practices

## Compliance with Guidelines for Online Solicitation of Minor (§ 18.2-374.3) FY2016-FY2020



Compliance with the current guidelines for this offense is below the overall compliance rate and, when judges depart, they are significantly more likely to sentence above the guidelines than below.

## Compliance with Guidelines for Online Solicitation of Minor (§ 18.2-374.3) FY2016-FY2020

		Compliance	Mitigation	Aggravation
25% of Defendants	Convicted of Additional Offenses Suggesting Offender Showed Up to Meet with Minor*	81.8%	3.0%	15.2%
75% of Defendants	NOT Convicted of Additional Offenses Suggesting Offender Showed Up to Meet with Minor	68.0%	4.1%	27.8%
	Overall	71.5%	3.9%	24.6%

<sup>\*</sup> Any additional offenses of indecent liberties or any additional offenses with a VCC prefix of "RAP" were included in this category.

## Recommended and Actual Dispositions for Online Solicitation of Minor (§ 18.2-374.3) FY2016-FY2020

Incarceration of Probation/ more than 6 Months Incarceration (Range includes up to 6 months prison)

Actual Practice —— 10.5% ———— 89.5%

Recommended under CURRENT — 20.5% — 79.5% Guidelines

Current guidelines are not as closely aligned with actual dispositions as they could be

## Section A - Proposed

INCREASE Primary Offense points for certain offenders convicted of Online Solicitation

This change in scoring ensures that offenders convicted of Online Solicitation of a Child Less than Age 15 will be recommended for prison.

Primary Offense ————		scenity <del>*</del> Section A offender	
B. Production, publication, sale or finar     C. Possess child porn (1st Offense) (1st Offense) (1st Offense)     Possess child porn (2nd or subseque)     Reproduce, transmit, sell, etc., child	count)ent) (1 count) porn (1 count)	raphy (1 count)	6 5 9
G. Procure minor for prostitution, sodo	ny, pomography by	s system (1 count)	6 Score
Propose sex act by communications     Propose sex act by communications	system, child less system, child age	s than age 15, offender 7+ years older (1 count) 15 or more, offender 7+ years older (1 count) 15 or more, offender 7+ yrs old (2nd/subseq.) (1 count)	6
Primary offense B, C or D: Production of Possession Child Porm Years 5-26 27 - 52 53 or more	Points	Primary offense: All other offenses	
1 - 26 27 - 52			1
Victim Less than Age 13 at Ti	me of Offense	e If YES, add	5 → 0
Prior Convictions/Adjudication	DO Trial mandar	ump If total is 9 or more, Sect	ion C is complet

# No changes proposed for Section B or Section C

Among defendants convicted of online solicitation of a child less than age 15 who were recommended for Section C:

Compliance	84.5%
Mitigation	3.9%
Aggravation	11.7%

ther Se	exual Assault/Obscenity 🚓 Section B offender Name:
Primary O	offense
	n, publication, sale or financing child pomography (1 count)
C. Reprod D. Procur	Other Sexual Assault/Obscenity - Section C
E. Procur F. Propose	♦ Primary Offense Category I Category I Other (scores for attempted conspired offenses are in parentheses)
G. Propos H. Propos	A. All attempted or conspired offenses of possess, reproduce, transmit etc. child porn 1 count(24)(12)(6)
I. Propos	B. All attempted or conspired offenses of electronic solicitation of minor 1 count(24)(12)(6)
Primary	C. Entice, etc., minor to perform in porn; take part in child porn Attemped, conspired or completed: 1 count
Year	D. Produce child pom; finance child pom           Attempted, conspired or completed:         100
	E. Possess child porn (1st Offense) 1 count
	F. Possess child porn (2nd or subsequent) 1 count
Addition Year	G. Reproduce, transmit, sell, etc., child porn 1 count
	H. Procure minor for obscene material by communications system 68
	I. Procure minor for prostitution, sodiomy, etc. by communications system 1 count
	J. Propose sex act by communications system, child less than age 15 1 count
Victim L	K. Propose sex act by communications system, child less than age 15, offender 7+ years 1 count
Prior Co	L. Propose sex act by communications system, child age 15 or more, offender 7+ years (2nd+) 1 count
Year	<ul> <li>Primary Offense Remaining Counts Assign points to each count of the primary not scored above and total the points</li> </ul>
	Maximum Penaity 5

## Recommended and Actual Dispositions for Online Solicitation of Minor (§ 18.2-374.3) FY2016-FY2020

Probation/ Incarceration of more than 6 Months (Range includes prison)

Actual Practice — 10.5% — 89.5%

Recommended under PROPOSED — 8.5% — 91.5% Guidelines



Proposed guidelines are more closely aligned with actual dispositions in these cases

## Compliance with Guidelines for Online Solicitation of Minor (§ 18.2-374.3) FY2016-FY2020

### Dispositional Compliance and Departure Rates

	Current	As Proposed
Compliance	84.4%	90.8%
Mitigation	2.3%	5.1%
Aggravation	13.3%	4.1%

Dispositional compliance is the degree to which judges agree with the type of sanction recommended by the guidelines.

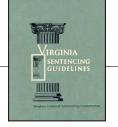
### Overall Compliance and Departure Rates

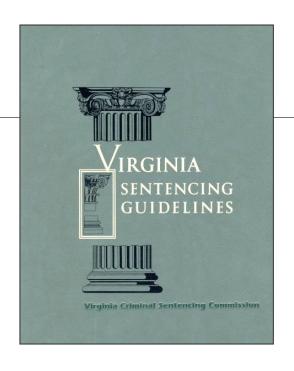
	Current	As Proposed
Compliance	71.5%	77.2%
Mitigation	3.8%	6.2%
Aggravation	24.6%	16.7%

Note: Worksheets with scoring errors were excluded from the analysis. Source: Sentencing Guidelines Data System (downloaded on 10/05/2020)

#### **Proposed Recommendation 5**

# Revise the Online Solicitation Guidelines to better reflect current sentencing practices as proposed





#### **Proposed Recommendation 6:**

Revise the Guidelines recommendations to reflect current judicial sentencing when defendants provide substantial assistance or accept responsibility



**ISSUE:** How to modify the sentencing guidelines to reflect a historically based sentence when a defendant provides substantial assistance or accepts responsibility and expresses remorse

- Accepts Responsibility & Assistance Cases Identified
  - Departure Codes, Provided by the Judge, Were Used
    - FY2016-FY2020
      - Providing Substantial Assistance = 889 Sentencing Events
      - Accepting Responsibility/Remorse = 580 Sentencing Events
      - 16 Sentencing Events Included Both Departure Reasons
      - 9 Cases Had Errors and Were Removed From the Analysis
      - 1,428 Sentencing Events Identified as Mitigating

**Notes:** Plea agreements may take both circumstances into consideration and recommend a sentence within the guidelines. There are still cases when defendants provide assistance or accepts responsibility, and the judges or plea agreements result in sentences above the guidelines. Staff has added departure codes to better capture those aggravating cases.

47



<u>Issue:</u> How to modify the sentencing guidelines to reflect a historically based sentence when a defendant provides substantial assistance or accepts responsibility and expresses remorse

- Sentencing Patterns For the Assistance & Responsibility Cases
  - A Substantial Number Were Sentenced to Probation

	Probation
Offense Group	Sentences
DRUG/SCHEDULE I/II	219
LARCENY	110
FRAUD	39
DRUG OTHER	30
WEAPONS/FIREARMS	29
TRAFFIC FELONY	23
MISC: PERSON/PROPERTY	13
OBSCENITY	9
ROBBERY	9
BURGLARY/DWELLING	8
BURGLARY/OTHER	8
ASSAULT	6
MISC: OTHER	6
KIDNAPPING	1
MURDER	1
OTHER SEXUAL ASSAULT	1
RAPE	0

#### FY2016 - FY2020

- 31.3% were sentenced to probation for providing assistance (n=278\*)
- 42.4% were sentenced to probation for having remorse (n=246\*)



<u>Issue:</u> How to modify the sentencing guidelines to reflect a historically based sentence when a defendant provides substantial assistance or accepts responsibility and expresses remorse

- Sentencing Patterns For the Assistance & Responsibility Cases
  - The Following Chart Details:
    - 1. Average Recommended Low-End of the Guidelines Range
    - 2. Average Difference Between the Low-End Recommendation and the Effective Sentence
    - 3. Percentage of Cases Sentenced to Probation Within Each Recommendation Group

Low End Recommendation Groups	No. of Cases	Median Low-End Guidelines Recommendation	Median Months Difference Between Effective Sentence & Recommended Low End	I Dee Inan	Percentage Sentenced to Probation
Incar to 12 months	642	8.0	5.0	62.5%	53.6%
>12 Months to 16 Months	158	14.0	8.0	57.1%	38.0%
>16 Months to 24 months	191	20.0	10.0	50.0%	21.5%
>24 Months to 36 months	118	30.0	18.0	60.0%	20.3%
>36 Months to 48 months	122	42.0	20.0	47.6%	18.9%
>48 Months to 60 months	65	54.0	31.0	57.4%	15.4%
>60 Months to 120 months	88	82.0	36.0	43.9%	9.1%
> 120 months	44	171.0	77.0	45.0%	4.5%
Total	1,428	14.0	8.0	57.1%	35.9%

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**ISSUE:** How to modify the sentencing guidelines to reflect a historically based sentence when a defendant provides substantial assistance or accepts responsibility and expresses remorse

- Proposed Recommendation
  - Modify the Guidelines Ranges for Assistance and Responsibility Case:
    - 1. Lower the Low-End of the Recommendation Range to Probation
      - Option One: for the Incarceration to 12 Months Group
      - Option Two: for the Greater Than 12 Months to 16 Months Group and Below
      - Option Three: for the Greater Than 16 Months to 2 Years Group and Below
      - Option Four: for the Greater Than 2 Years to 3 Years Group and Below
    - 2. Lower the Low-End of the Recommendation Range by 50% for All Other Recommendation Groups

Low End Recommendation Groups Incar to 12 months	No. of Cases 642	Median Low-End Guidelines Recommendation 8.0	Effective Sentence & Recommended Low End	Low-End	Percentage Sentenced to Probation 53.6%
>12 Months to 16 Months	158	14.0	8.0	57.1%	38.0%
>16 Months to 24 months	191	20.0	10.0	50.0%	21.5%
>24 Months to 36 months	118	30.0	18.0	60.0%	20.3%
>36 Months to 48 months	122	42.0	20.0	47.6%	18.9%
>48 Months to 60 months	65	54.0	31.0	57.4%	15.4%
>60 Months to 120 months	88	82.0	36.0	43.9%	9.1%
> 120 months	44	171.0	77.0	45.0%	4.5%
Total	1,428	14.0	8.0	57.1%	35.9%

Will pull into Concurrence with the Guidelines 72.8% or 1,039 of the mitigating cases in this study.

Low End Recommendation Groups Incar to 12 months	No. of Cases 642	Median Low-End Guidelines Recommendation 8.0	Effective Sentence & Recommended Low End		Percentage Sentenced to Probation
>12 Months to 16 Months	158	14.0	6 MONTHS 8.0	57.1%	38.0%
>16 Months to 24 months	191	20.0	10.0	50.0%	21.5%
>24 Months to 36 months	118	30.0	18.0	60.0%	20.3%
>36 Months to 48 months	122	42.0	20.0	47.6%	18.9%
>48 Months to 60 months	65	54.0	31.0	57.4%	15.4%
>60 Months to 120 months	88	82.0	36.0	43.9%	9.1%
> 120 months	44	171.0	77.0	45.0%	4.5%
Total	1,428	14.0	8.0	57.1%	35.9%

Will pull into Concurrence with the Guidelines 79.4% or 1,134 of the mitigating cases in this study.

Low End Recommendation Groups	Cases	Median Low-End Guidelines Recommendation	Effective Sentence & Recommended Low End		I I
Incar to 12 months	642	8.0	5.0	62.5%	53.6%
>12 Months to 16 Months	158	14.0	8.0	57.1%	38.0%
>16 Months to 24 months	191	20.0	10 монтня10.0	50.0%	21.5%
>24 Months to 36 months	118	30.0	18.0	60.0%	20.3%
>36 Months to 48 months	122	42.0	20.0	47.6%	18.9%
>48 Months to 60 months	65	54.0	31.0	57.4%	15.4%
>60 Months to 120 months	88	82.0	36.0	43.9%	9.1%
> 120 months	44	171.0	77.0	45.0%	4.5%
Total	1,428	14.0	8.0	57.1%	35.9%

Will pull into Concurrence with the Guidelines 84.9% or 1,212 of the mitigating cases in this study.

Low End Recommendation Groups	Cases	Median Low-End Guidelines Recommendation	Effective Sentence & Recommended Low End		Percentage Sentenced to Probation
Incar to 12 months	642	8.0	5.0	62.5%	53.6%
>12 Months to 16 Months	158	14.0	8.0	57.1%	38.0%
>16 Months to 24 months	191	20.0	10.0	50.0%	21.5%
>24 Months to 36 months	118	30.0	12 MONTHS18.0	60.0%	20.3%
>36 Months to 48 months	122	42.0	20.0	47.6%	18.9%
>48 Months to 60 months	65	54.0	31.0	57.4%	15.4%
>60 Months to 120 months	88	82.0	36.0	43.9%	9.1%
> 120 months	44	171.0	77.0	45.0%	4.5%
Total	1,428	14.0	8.0	57.1%	35.9%

Will pull into Concurrence with the Guidelines 90.1% or 1,286 of the mitigating cases in this study.



**ISSUE:** How to modify the sentencing guidelines to reflect a historically based sentence when a defendant provides substantial assistance or accepts responsibility and is remorseful

- Proposed Recommendation
  - Once Where to Draw the Line is Decided –
     The Coversheet Would be Modified Under the Proposal:



## Proposed Adding a Section to the Final Disposition Page

- To Be Historically Based, The decision to Reduce the Guidelines Range Must be Made at the Time Of Sentencing by the Judge
- Unable to Develop a Factor Unique to Each
   Offense and Sentence Length to Be Scored by
   the CA or Probation Officer
- Avoid the Issue That the Federal Guidelines
   Have: 97% of the Defendants Have a Reduced
   Recommendation Because of a Similar Factor
- Of the Cases in the Virginia Sample With a Departure reason for a Mitigation Sentence Due to Assistance or Responsibility
  - 32.3% of the <u>Assistance</u> Cases Had No Plea Agreement Identified
  - 62.4% of the <u>Responsibility</u> Cases Had No Plea Agreement Identified

SENTENCE   otal Time Imposed Before Suspension	
otal Time <u>imposed</u> Belore Suspension	
Total <u>Effective</u> Time to Serve	Sentenced to
Post Release	
Post Release Incarceration Term § 18	3.2-10 (suspended)
Post Release Supervision Period § 18	1.2-295.2(A)
Probation Period (Supervised) § 19.2-303	Indefinite
Good Behavior Period (§ 19.2-306)	
Check all that apply	Years Months Days
☐ Incarceration Sentence to Run Concu	rrently With Another Sentencing Event
☐ Written Plea Agreement Accepted = F	Rule 3A:8(c)(1) (A) or (C)
☐ Plea and Recommendation Accepted	= Rule 3A:8(c)(1)(B)
Oral Sentence Recommendation Aco	epted
Restitution \$	☐ Fine \$
Other Sentencing Programs (check	all that apply)
☐ Day Reporting	☐ Community-Based Program ————
☐ Electronic Monitoring	☐ CCAP Detention/Diversion Center Incarceration, 22-28 weeks
☐ Intensive Probation	☐ CCAP Detention/Diversion Center Incarceration, 42-48 weeks
Substance Abuse Treatment	☐ Drug Court
☐ § 18.2-251/§ 18.2-258.1	Youthful Offender
	□ DJJ Commitment □ Indeterminate □ Determinate □ Other □
REASON FOR DEPARTURE AND/	OR MODIFICATION OF JURY SENTENCE
Must be completed pursuant to § 19.2-298.01	
	·
SENTENCING DATE	
	Judge's Signature

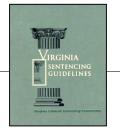
### MODIFICATION OF RECOMMENDATION FOR SUBSTANTIAL ASSISTANCE, ACCEPTS RESPONSIBILITY OR EXPRESSES REMORSE: • If Recommended Low-end is # Years or Less, Adjust Low-end to NO incarceration (SWIFT Would Insert New Range) • If Recommended Low-end is Over # Years, Adjust Low-end to 50% of the Low-end Recommendation (**\$WIFT** Would Insert New Range) SENTENCE Total Time Imposed Before Suspension ...... Life Sentence + Sentenced to Time Served Post Release Post Release Incarceration Term § 18.2-10 (suspended) ..... Post Release Supervision Period § 19.2-295.2(A) Probation Period (Supervised) § 19.2-303 ...... ☐ Good Behavior Period (§ 19.2-306) Months Check all that apply Incarceration Sentence to Run Concurrently With Another Sentencing Event

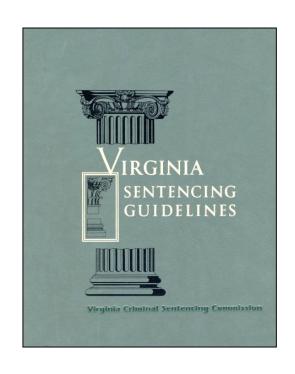
Written Plea Agreement Accepted = Rule 3A:8(c)(1) (A) or (C)

#### **Proposed Recommendation 6**

Revise the Guidelines recommendations to reflect current judicial sentencing when defendants provide substantial assistance or accept responsibility

Which Option?





#### **Proposed Recommendation 7:**

Revise the Robbery **Guidelines** to reflect current judicial sentencing when a completed murder or manslaughter is an additional offense

• Between FY2011 and FY2020 there were 92 murder or manslaughter cases identified as additional offenses on the Robbery Worksheet.

- 43 Second Degree Murder
- Completed Capital Murder (scored wrong in one event)
- Accessory to Capital Murder
- 2 Felony Murder
- Voluntary Manslaughter
- 6 Involuntary Manslaughter
- Attempt, Conspiracy, Accessory (No Deaths, in one event)

#### THE ISSUE: Only Second-Degree Murder is Assigned Additional Points

43	Second Degree Wurder
3 2	Completed Capital Murder Accessory to Capital Murder
2	Felony Murder Voluntary Manslaughter
6	Involuntary Manslaughter
35	Attempt, Conspiracy, Accessory

#### **Robbery** → Section C

**Prior Juvenile Record** 

bbery	→ Section (	<b>C</b>	Offende	r Name:	1		
					r Record Classifica		
Primary Offe	nse ————		——П	VII	Category II	0-0	
. Attempted or cor	nspired robbery or carjacking withou	t a gun or simulate	scores fo (scores fo (scores fo	r attempted/c	conspired offenses a(10)	are in parenthese (5)	5)
	eet with gun or simulated gun	1,3		3			
	1 count						
o process on the tree	3 counts						
). Bank or busines	ss with gun or simulated gun 1 count			168	112	56	
	2 counts						
	3 counts			. 528	352	176	6.
. Residence, bank	k, business, street or carjacking with						Score
	1 count						
	2 counts						
O-11-111-1-111-1	3 counts gun or simulated gun (1 count)						
	fenses Assign points to each at Less than 2	0 1	(including counts) a 20 30 40 or more			14	<b>—</b>
Type of Addit	ional Offense:					9 <u>-</u>	10 10
Second Degree Mi	urder Conviction for Current Event				If YES,	add 63—	0
Weapon Used		50 G4 160 50 50 W 10	Name V Name do			8000	
	Firearm/simulated firearm (firearm Simulated weapon other than simulated weapon other than firearm, knife of Knife	ılated firearm or explosi∨e				7 7 9	0
Prior Incarce	erations/Commitments				——If YES,	add 7 →	0 0
Legally Rest	rained at Time of Offens	e			If YES,	add 5 →	0 0

- If YES, add 8 → 0 0

#### THE ISSUE:

- Only Second-Degree Murder is Assigned Additional Points
- Other Murder Offenses Have Statutory Maximums Equal to or Higher than Second-Degree Murder and are not scored

43	Second Degree Murder	40 YEARS
2	Accessory to Capital Murder	LIFE
2	Felony Murder	<b>40 YEARS</b>
1	Voluntary Manslaughter	<b>10 YEARS</b>
6	Involuntary Manslaughter	<b>10 YEARS</b>
35	Attempt, Conspiracy, Accessory	<b>5-10 YEARS</b>

- In 2009, there was one sentencing event for robbery with an accessory to capital murder as an additional offense.
- In 2019, there were two robbery convictions with additional offenses of felony murder.
- In 2020, there was a conviction of robbery and accessory to capital murder.
- Clearly, there are not a lot of these cases. However, in three of the four cases, judges sentenced above the guidelines and in the fourth case the sentence given concurred with the guidelines recommendation because the 63 points were incorrectly assigned for the factor Type of Additional Offense.

- Proposal: For the factor Type of Additional Offense factor assign **63** points if an additional offense is felony murder or principal in the second degree or accessory to capital murder
- This adjustment would increase concurrence and resolve a face validity problem without impacting cases that were already sentenced within the guidelines range.

<b>Current Guidelines High</b>	<b>Effective Sentence</b>	<b>Proposed Range</b>
13Y 0M	14Y	12Y 2M to 19Y 2M
21Y 1M	23Y	17Y 3M to 27Y 2M
10Y 9M	11Y	10Y 9M to 16Y 11M
30Y 7M	30Y	19Y 9M to 30Y 7M

- Proposal: For the factor Type of Additional Offense factor assign **22** points if an additional offense is any <u>other type of completed murder/manslaughter.</u>
- This adjustment would increase concurrence without impacting cases that were already sentenced within the guidelines range.

Current Guidelines High	Effective Sentence	<b>Proposed Range</b>
8Y 10M	8Y 1M	6Y 6M to 10Y 0M
7Y 10M	15Y 0M	6Y 7M to 10Y 1M
3Y 9M	6Y 0M	2Y 11M to 6Y 1M
4Y 2M	6Y 0M	3Y 3M to 6Y 4M
3Y 9M	6Y 0M	2Y 11M to 6Y 1M
7Y 4M	9Y 0M	6Y 0M to 9Y 6M
4Y 6M	10Y 0M	8Y 8M to 13Y 7M

## Attempted or conspired Robbery With Murder as an Additional Offense

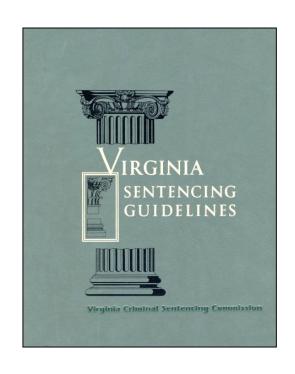
- Concurrence rates for robbery with <u>attempted or conspired murder/manslaughter</u> convictions as additional offenses were evenly split between sentences within the guidelines range (47.2%) and sentences above the recommended range (47.2%).
- In many of the aggravation cases either physical or life-threatening injuries were scored. However, the aggravating sentences were above the guidelines recommendation anywhere from about 3 years to life.
- Adjusting the guidelines factor for Type of Additional Offense or Victim Injury, when the additional offense is attempted or conspired murder or manslaughter, would result in a lower concurrence rate because sentences currently in concurrence would then become mitigating sentences.

Additional Offenses Assign points to each additional offense (including counts) and total the positive Maximum Penalty: Less than 2	Capital Murder or 6
(years) 2, 3	Capital Murder or 6
Second Degree Murder, Felony Murder and Principal in the Second Degree to Accessory to Capital Murder	
Accessory to Capital Murder	
Any Other Completed Murder  Weapon other than firearm, knife or explosive Knife Explosive  Prior Incarcerations/Commitments  Legally Restrained at Time of Offense	
Any Other Completed Murder	
Explosive	9   <b>O</b>
Legally Restrained at Time of Offense	Secure of the Grant stee assessed to the ten review respect of the review of the
acgany recordined at Time of Oriendo	- If YES, add 7 → 0 0
Prior Juvenile Record	- If YES, add 5 → 0 0
	-If YES, add 8 → 0 0
SCORE THE FOLLOWING FACTORS ONLY IF PRIMARY OFFENSE IS C,	D, E, OR F:
Victim InjuryCOMPLETED ROBBERY OR CARJACKING ( §§ 18.2-58, 18.2-58	The state of the s
Threatened	<u>~</u>

#### **Proposed Recommendation 7**

## Revise the Robbery Guidelines to better reflect current sentencing practices as proposed





#### **Proposed Recommendation 8:**

Revise the Cover Sheet to advise judges that sentencing a defendant to an alternative sanction when it was recommended by the nonviolent risk assessment (NVRA) is not considered a departure from the guidelines



<u>ISSUE:</u> Some judges were concerned about statewide sentencing in drug cases and the perceived lack of use of the Nonviolent Risk Assessment (NVRA) instrument.

- Use of Nonviolent Risk Assessment & Concurrence for FY 2020
  - Concurrence to the guidelines recommendation is high 87.4%
  - -40.7% Recommended for an alternative, receive an alternative
  - The same alternatives are not available to all Judges statewide

		Adjusted	Traditional		Number of	Overall
	Mitigation	Range	Range	Aggravation	Cases	Concurrence
Drug	7.6%	25.2%	61.9%	5.3%	4159	87.1%
Fraud	8.9%	30.5%	58.7%	1.9%	618	89.2%
Larceny	8.9%	8.4%	79.2%	3.5%	1669	87.6%
ALL	8.1%	20.8%	66.6%	4.5%	6446	87.4%

#### **ALL DRUG OFFENSES FY 2020**

Proportion Recommended and Not Sentenced to Alternatives

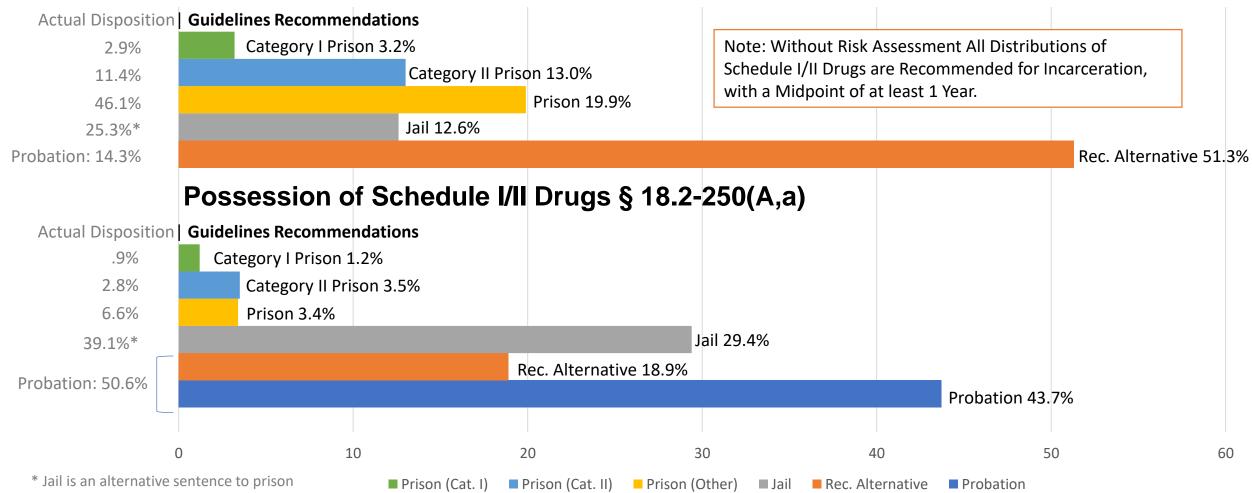
NVRA - ALTERNATIVE	No. of Cases	Percent
Recommended & Received	1048	25.2%
Recommended & Did Not Receive	1482	35.6%
Not Recommended & Received	445	10.7%
Not Recommended & Did Not Receive	1184	28.5%
Total	4159	100.0%

Question: Can guidelines be adjusted to increase the use of alternatives in drug cases?

#### Guidelines Recommendations FY 2020

Proportion of Cases Recommended for an Alternative





Currently the proportion of drug cases recommended for an alternative is significant and concurrence rates do not indicate the need for modification at this time. Also, the need for alternatives statewide cannot be addressed by guidelines.



<u>Issue:</u> Nonviolent Risk Assessment (NVRA) instrument not completed or missing in many cases.

- Nonviolent Risk Assessment Missing in FY 2020
  - 7.9% of the drug, fraud and larceny cases are missing the NVRA instrument
    - Often plea agreement establishes the sentence
    - NVRA may have been completed, but not sent to the Commission
    - 12.8% of the possession of Schedule I/II drugs worksheets are missing NVRA
      - 794 cases
    - 7.3% of the <u>distribution</u> of Schedule I/II drugs worksheets are missing NVRA
      - 136 cases



<u>Proposal</u>: Modify the Sentencing Guidelines Cover Sheet to better explain how the Nonviolent Risk Assessment (NVRA) recommendation is used when calculating concurrence and stress that the NVRA must be reviewed before sentencing.

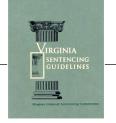
Final Disposition Fill In After Sentence Ha	as Bean Branaumand
I III DISPOSITION FINIM After Sentence Ha	is Been Pronounced
SENTENCE —	
Total Time Imposed Before Suspension	
Total <u>Effective</u> Time to Serve	Sentenced to Time Served
Post Release	
Post Release Incarceration Term § 18.2-10 (suspended)	
Post Release Supervision Period § 19.2-295.2(A)	
Probation Period (Supervised) § 19.2-303 □ Indefinite	
Good Behavior Period (§ 19.2-306)  Check all that apply  Months  Days	
☐ Incarceration Sentence to Run Concurrently With Another Senter	ncing Event

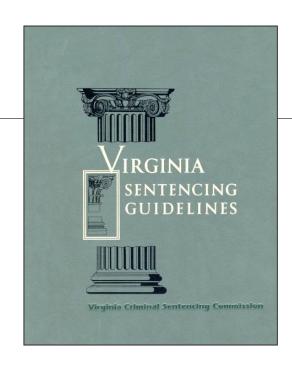


Other Sentencing Programs (check all that apply)	
☐ Day Reporting	☐ Community-Based Program ———————
☐ Electronic Monitoring	☐ CCAP Detention/Diversion Center Incarceration, 22-28 weeks
☐ Intensive Probation	☐ CCAP Detention/Diversion Center Incarceration, 42-48 weeks
☐ Substance Abuse Treatment	☐ Drug Court
□ § 18.2-251/§ 18.2-258.1	☐ Youthful Offender
Company the second of the seco	□ DJJ Commitment □ Indeterminate □ Determinate
	☐ Other
Must be completed pursuant to § 19.2-298.01(B) and/or	Office Use Only
SENTENCING DATE	Judge's Signature  t to § 19.2-298.01(E) ————————————————————————————————————
After sentencing, send to:	
Virginia Criminal Sentencing Commission • 100 N	orth Ninth Street • Fifth Floor • Richmond, Virginia 23219

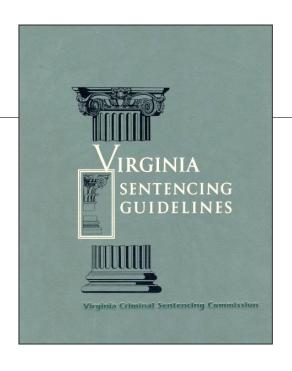
#### **Proposed Recommendation 8**

## Revise the Cover Sheet for Drugs, Larceny and Fraud to better explain the use of the NVRA in the calculation of concurrence as proposed





#### **Other Proposals**



#### **Embezzlement Study**

Conduct a special study of embezzlement offenses to determine the importance of certain factors in sentencing outcomes

#### Compliance with Guidelines for Embezzlement (§ 18.2-111) FY2015-FY2019

Estimated Duration of	<b>C</b> ampliana	BALLE or all a re	<b>A</b>	Number of Sentencing
Embezzlement*	Compliance	Mitigation	Aggravation	Events
Up to 1 week	91.7%	3.4%	4.8%	145
More than 1 week - Up to 1 mo.	91.8%	2.7%	5.5%	256
More than 1 mo Up to 6 mos.	89.8%	2.7%	7.5%	665
More than 6 mos Up to 1 yr.	80.1%	5.7%	14.2%	296
More than 1 yr Up to 5 yrs.	80.3%	4.2%	15.5%	427
More than 5 yrs Up to 10 yrs.	76.4%	7.3%	16.4%	55
More than 10 yrs.	62.5%	0.0%	37.5%	8
Missing	83.5%	8.0%	8.5%	224
Overall	85.7%	4.2%	10.1%	2,076

Note: Worksheets with scoring errors were excluded from the analysis.

**Source: Sentencing Guidelines Data System** 

<sup>\*</sup> Based on length of time between earliest date of an embezzlement offense in the sentencing event and latest arrest date for an embezzlement offense in the sentencing event (according to Virginia State Police records).

#### Compliance with Guidelines for Embezzlement (§ 18.2-111) FY2015-FY2019

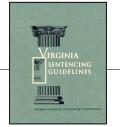
Amount of Embezzlement*	Compliance	Mitigation	Aggravation	Number of Sentencing Events
Less than \$10,000	89.5%	3.6%	6.9%	1,538
\$10,000-\$19,999	80.0%	6.2%	13.8%	195
\$20,000-\$74,999	77.0%	3.8%	19.1%	209
\$75,000-\$119,000	57.0%	5.4%	37.6%	93
\$120,000+	78.0%	17.1%	4.9%	41
Overall	85.7%	4.2%	10.1%	2,076

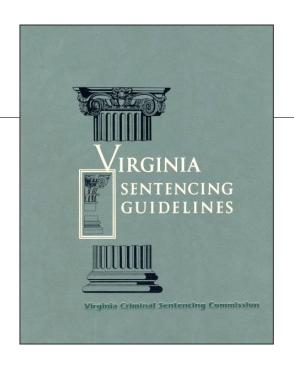
<sup>\*</sup> Based on Amount of Embezzlement factor on Section A of the guidelines.

Note: Worksheets with scoring errors were excluded from the analysis. Source: Sentencing Guidelines Data System (downloaded on 10/05/2020)

#### **Possible Embezzlement Study**

- Arrest date provides an imperfect measure of offense duration.
  - A special study of embezzlement cases, including file review, could provide more accurate information on offense duration.
- With a more accurate measure of offense duration, study may reveal a more complete understanding of the interactions between duration, counts and amount stolen in embezzlement cases.





#### **Larceny Study**

Conduct a special study of larceny offenses to determine the importance of prior felony and misdemeanor larceny convictions/ adjudications

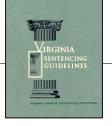
#### **Possible Larceny Study**

- Since 2018, the General Assembly has twice raised the felony larceny threshold.
  - In 2018, the felony threshold was increased from \$200 to \$500.
  - In 2020, the felony threshold was increased from \$500 to \$1,000.
- The Larceny Guidelines contain a factor for Prior Felony Larceny Convictions/Adjudications.
  - Based on guidelines rules, prior larceny convictions are scored based on the current penalty structure.



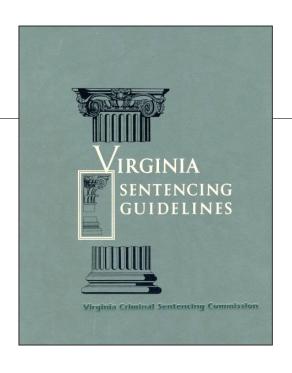
#### **Possible Larceny Study**

- Section A and Section C of the Larceny Guidelines each contain a factor for Prior Felony Larceny Convictions/Adjudications.
- As data accumulate under the current felony larceny threshold, a special study of larceny offenses may suggest that these and other factors could be revised to better reflect judicial thinking.
- This would be a multi-year study in order to collect sufficient data under the new larceny threshold.



#### **Section A**

<ul> <li>Primary Offer</li> <li>A. Attempted or of B. Statutory maximum</li> </ul>			(scores for attempte		
A. Attempted or c     B. Statutory maxi			(Scores for attempts	earconspired offenses are in	parentheses)
<ul> <li>B. Statutory maxi</li> </ul>	onspired jarceny (1 count)				
	mum penalty equals 5 years				
C Chabutanumani					
<ul> <li>C. Statutory maxi</li> <li>D. Grand larceny</li> </ul>	imum penalty equals 10 years (1 cou	unt)		3	
b. Glandialderry	1 count			5	
				10	
<ul> <li>E. Grand larceny</li> </ul>					
F C	of a firearm (1 count)				
<ul> <li>F. Grand larceny</li> <li>G. Failure of baile</li> </ul>	ee to return animal, aircraft, vehicle o	or hoat (1 count)			Score
H. Larceny of ban	nk notes, checks or any book of acco	ounts: Any other larc	env offense with maximum penalty	of 20 years	•
Ti. Larocity of ban	1 count	Julia, raily conciliano	enj onense mar mannam penang	2	
Primary Offen	nse Remaining Counts 1	Total the maximum	penalties for counts of the primar		
Years:	5 - 11 12 - 22	1	34 - 44		
	12 - 22	2	45 or more	5	101
	23 - 33	3			
Additional Off	fenses Total the maximum pen	nalties for additional	offenses, including counts		
Voore:	Less than 1	0	23 - 33	2	▼
rears.	1 - 11		34 - 44	4	0
	12 - 22	2	45 or more	5	0
	ions/Adjudications Total		alties for the 5 most recent and se	erious prior record eve	ents —
Years:	Less than 2		21 - 36		101
	2 - 11		37 or more	<del>4</del>	
Prior Felony	Larceny Convictions/Ad				
Number	1	-		2	▼
of Counts:				_	0
					0
Other Prior F	elony Property Convicti	ions/Adjudica	tions		
		_			
Number					101
of Counts:	5 or more			2	<u> </u>
Prior Felony	Convictions/Adjudicatio	ons Against Pe	erson ————		
Prior Felony	Convictions/Adjudicatio	_	erson —		



#### **Assault Study**

Conduct a special study of assault offenses to determine the importance of other factors in sentencing outcomes

### Compliance with Guidelines for Assault Offenses FY2016-FY2020

Most Serious Offense	Compliance	Mitigation	Aggravation	Total
Simple assault of LEO, etc.	87.1%	10.3%	2.7%	2,073
Unlawful Wounding	74.0%	9.4%	16.6%	1,631
<b>Malicious Wounding</b>	74.1%	12.8%	13.1%	1,403
Assault of family/ household member, 3 <sup>rd</sup> off.	76.9%	19.4%	3.7%	924
Strangulation	77.8%	9.9%	12.2%	686
Agg. Malicious Wounding	63.1%	11.0%	25.9%	290
Other Assaults	61.3%	10.1%	28.6%	248
Overall	77.6%	11.7%	10.7%	7,255

Note: Worksheets with scoring errors were excluded from the analysis. Source: Sentencing Guidelines Data System (downloaded on 10/05/2020)

#### Recommended and Actual Dispositions for Assault Offenses FY2016-FY2020

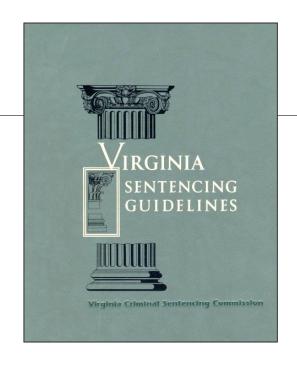
	A	n		
Recommended Disposition	Probation/No Incarceration	Incarceration up to 6 mos.	Incarceration >6 mos.	Total
Probation/No Incarceration	45.7%	42.5%	<b>———</b> 11.8%	100.0%
Incarceration up to 6 mos.	7.3%	72.2%	20.4%	100.0%
Incarceration	2.4%	11.8%	85.8%	100.0%

Current ASSAULT guidelines recommend too many defendants for probation/no incarceration and too few defendants for jail incarceration up to 6 months.

#### **Possible Assault Study**

- Current Assault guidelines recommended too many defendants for probation/no incarceration and too few defendants for jail incarceration up to 6 months.
  - This suggests that staff should take a closer look at Section B of the Assault guidelines.
- Based on recent analysis, the current factors on Section B do not adequately differentiate between defendants who received probation and those who received a short jail sentence.
- Additional data, such as complete criminal history records, would allow staff to test other factors and their importance in Section B sentencing decisions.





#### **Attempted/Conspired Capital Murder Study**

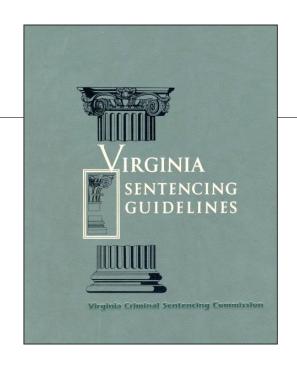
Conduct a special study of attempted/ conspired capital murder to determine the feasibility of adding of these offenses to the sentencing guidelines

## Felony Sentencing Events with Attempted/Conspired Capital Murder or Accessory before the Fact or Principal in the 2<sup>nd</sup> Degree to Capital Murder\* as the Most Serious Offense

Fiscal Year	Number of Sentencing Events
2011	7
2012	3
2013	6
2014	7
2015	8
2016	4
2017	15
2018	8
2019	9
2020	11
Total	78

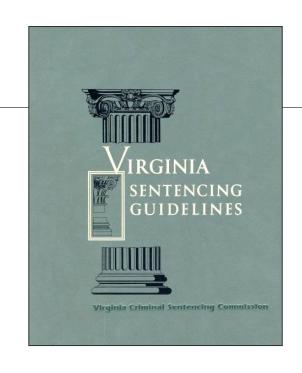
Type of Sentence	Number of Defendants		
Life Sentence	12		
Sentence in Years	66	Mean	20.6 yrs.
Total	78	Median	18.0 yrs.

\* Excludes Class 1 felonies



#### **Possible Studies for 2021**

Embezzlement
Larceny
Assault
Attempted/Conspired Capital Murder



SWIFT/DCN:



# Sentencing Guidelines Supplemental Form

1. Defendant's Name:

4					
2. Defendant Information: Gender:	: Gender:	Race:	Ethnicity:	Age:	Handicapped:
3. Type of Counsel:	☐ Retained ☐	Court Appointed	☐ Public Def	Defender 🛭 C	Other
4. Pretrial Status:	☐ Secure Bond ☐	Unsecured Bond	☐ Own Recognizance		Confinement ☐ Third Party Release
5. Pretrial Supervision by Pretrial Services Agency:	/ Pretrial Services A	gency: 🗆 No	☐ Yes	☐ Yes, orde	Yes, ordered but did not complete/attend
6. Posttrial Status:	☐ Secure Bond ☐	Own Recognizance	ice   Confinement		Third Party Release
7. Source of Bond:	☐ Personal ☐	Family	□ Other		Bonding Company □ N/A
8. Total Time Served Prior to	r to Sentencing: Years		Months	_ Days	
9. Number of Codefendants:	nts:				
10. Legal Status at Offense:  Escaped Geriatric Release-§ 53.1-40.01□ Recognizance Juvenile Probation	-40.01 <b>0</b>	Bond Inmate Community Program Inwate Inwenile Parole	Mandatory Parole Probation Pre Release Pre-Trial Supervision		Discretional Parole Post Release -§ 19.2-295.2 Good Behavior Summons ☐ Other ☐ None
11. Weapon Use:	None	Used to Injure	Used to	Threaten (Incl	Used to Threaten (Includes by voice, note, text, etc.)
12. Weapon Used/ Possessed:	☐ Firearm ☐ Note/Verbal ☐	Knife □ Vehicle □	Explosive  Animal	Simulated/Fe Other	Simulated/Feigned Weapon Other
13. Offender's Role	☐ Alone ☐	Leader	Accomplice	Not Determined	ed
14. Value of Property Taken/Damaged:		Highest value for one	item <b>\$</b>	Total val	Total value of all items \$
15. Injury to Victim:	□ Death □ □ Emotional □	Life Threatening Threatened	☐ Serious ☐ None	Physical	□ Physical □ N/A
16. Victim Relationship to Offender	o Offender: □	None/Stranger Family	☐ Known☐ Police (	Known Police Officer/LEO	☐ Friend☐ Other
17. Victim Information: G	Gender: F	Race: Et	Ethnicity:	Age:	Handicapped:
18. Type of Primary Drug:			Quantity of P	Quantity of Primary Drug:	
19. Number of Felony Juvenile Adjudications: Person	venile Adjudications	: Person	Property	Drug	Other
20. Other factors known at the time of sentencing (check all that apply)  a. Drug abuse (admitted, family information, documented in reports)	at the time of senten ed, family information, itted, family informatic itted, family informatic ited, family informatic of drugs/alcohol at	cing (check all that documented in repondented in remain, documented in remation, documented the time of the offit	<i>t apply)</i> Yes  yrts)□  eports)□  yd in reports)□  ense□		Treatment: (in or completed treatment) □ prior to offense □ after arrest □ prior to offense □ after arrest □ prior to offense □ after arrest
e. Employment:	<ul><li>Stable (Employed full or part</li><li>Stay-at-home spouse/parent</li></ul>	Stable (Employed full or part-time for 18 months) Stay-at-home spouse/parent	r 18 months) 🔲	Full-time student Retired	ent 🗆 Disabled
f. Housing:	☐ Stable/same residence	ence 1+ years		Homeless at t	at the time of the offense
g. Provides support:	Enter Number dependents or family members supported	idents or family mer	mbers supported		
h. Education:	☐ High school/GED☐ Currently Enrolled	☐ Technical Training		☐ Some College	☐ College Degree
i. Military:	☐ Active ☐ Medical Discharge	☐ Reserve ☐ General Discharge		<ul><li>☐ Honorably Discharged</li><li>☐ Bad Conduct Discharge</li></ul>	:harged □ Undesirable Discharge ischarge
j. Defendant's Response:	<ul><li>☐ Accepts Responsibility</li><li>☐ Remorseful</li></ul>		Sought Treatment  Paid All or Part Restitution	Developed Rehabilitation	habilitation Plans
k. Other:					